



United States Federal PKI

X.509 Certification Practice Statement –

X.509 Certification Practice Statement (CPS) For The

E-Governance Certification Authorities (EGCA)

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Chair, Federal Public Key Infrastructure Policy Authority

Table of Contents

	¥ 5 2 4 2 4	
	Federal Public Key Infrastructure Policy Authority	1
I EGCA	CPS INTRODUCTION	1
	RVIEW	
1.1.1	Certification Practice Statement	
1.1.2	Relationship between the CP and the CPS	
1.1.3	Scope	
	CUMENT NAME AND IDENTIFICATION	
	ENTITIES	
1.3.1	PKI Authorities	
1.3.2	Registration Authorities	
1.3.3	Subscribers	
1.3.4	Relying Parties	5
1.3.5	Other Participants	5
1.4 CER	TIFICATE USAGE	5
1.4.1	Appropriate Certificate Uses	5
1.4.2	Prohibited Certificate Uses	6
1.5 POL	ICY ADMINISTRATION	6
1.5.1	Organization administering the document	6
1.5.2	Contact Person	6
1.5.3	Person Determining CPS Suitability for the Policy	6
1.5.4	CPS Approval Procedures	6
1.6 DEF	TINITIONS AND ACRONYMS	6
1.6.1	Definitions	6
1.6.2	Acronyms	3
2 PUBL	ICATION AND REPOSITORY RESPONSIBILITIES 1	8

2.1 REF	POSITORIES	18
2.1.1	EGCA Repository Obligations	18
2.2 PUE	BLICATION OF CA INFORMATION	18
2.2.1	Publication of Certificates and Certificate Status	18
2.2.2	Publication of CA Information	19
2.3 FRE	EQUENCY OF PUBLICATION	19
2.4 ACC	CESS CONTROLS ON REPOSITORIES	20
3 IDEN	TIFICATION AND AUTHENTICATION	22
3.1 NAN	MING	22
3.1.1	Type of Names	22
3.1.2	Need for Names to be Meaningful	23
3.1.3	Anonymity or Pseudonymity of Subscribers	23
3.1.4	Rules for Interpreting Various Name Forms	23
3.1.5	Uniqueness of Names	23
3.1.6	Recognition, Authentication and Role of Trademarks	23
3.2 INI	TIAL IDENTITY VALIDATION	2 3
3.2.1	Method to Prove Possession of Private Key	23
3.2.2	Authentication for Organization Identity	24
3.2.3	Authentication of Individual Identity	24
3.2.	3.1 Authentication of Devices	24
3.2.4	Non-verified Subscriber Information	25
3.2.5	Validation of Authority	25
3.2.6	Criteria for Interoperation	25
3.3 IDE	NTIFICATION AND AUTHENTICATION FOR RE-KEY REQUESTS	25
3.3.1	Identification and Authentication for Routine Re-key	25
3.3.2	Identification and Authentication for Re-Key after Revocation	25
3.4 IDE	NTIFICATION AND AUTHENTICATION FOR REVOCATION REQUEST	25
4 CERT	TIFICATE LIFE-CYCLE MANAGEMENT REQUIREMENTS	27
4.1 CER	RTIFICATE APPLICATION	27

4.1.1	Submission of Certificate Application	27
4.1.2	Enrollment Process and Responsibilities	27
4.2 CER	TIFICATE APPLICATION PROCESSING	28
4.2.1	Performing Identification and Authentication Functions	28
4.2.2	Approval or Rejection of Certificate Applications	
4.2.3	Time to Process Certificate Applications	
4.3 ISSU	VANCE	
4.3.1	EGCA Actions during Certificate Issuance	28
4.3.2	Notification to Subscriber of Issuance of Certificate	
4.4 CER	TIFICATE ACCEPTANCE	29
4.4.1	Conduct constituting Certificate Acceptance	29
4.4.2	Publication of Certificate by EGCA	
4.4.3	Notification of Certificate Issuance to Other Entities	
4.5 KEY	PAIR AND CERTIFICATE USAGE	
4.5.1	Subscriber Private Key and Certificate Usage	29
4.5.2	Relying Party Public Key and Certificate Usage	
4.6 CER	TIFICATE RENEWAL	
4.6.1	Circumstance for Certificate Renewal	30
4.6.2	Who may request Certificate Renewal	
4.6.3	Processing Certificate Renewal Requests	
4.6.4	Notification of new Certificate Issuance to Subscriber	
4.6.5	Conduct constituting acceptance of a Renewal Certificate	30
4.6.6	Publication of the Renewal Certificate by EGCA	30
4.6.7	Notification of Certificate Issuance by EGCA to other entities	30
4.7 CER	TIFICATE RE-KEY	31
4.7.1	Circumstance for Certificate Re-key	31
4.7.2	Who may request certification of a new public key	
4.7.3	Processing Certificate Re-key Requests	31
4.7.4	Notification of new Certificate Issuance to Subscriber	31
4.7.5	Conduct constituting acceptance of a Re-keyed Certificate	31
4.7.6	Publication of the Re-keyed Certificate by EGCA	31

[MARKING REDACTED]

	4.7.7	Notification of Certificate Issuance by EGCA to other entities	31
	4.8 MOD	OIFICATION	31
	4.8.1	Circumstance for Certificate Modification	32
	4.8.2	Who may request Certificate Modification	32
	4.8.3	Processing Certificate Modification Requests	32
	4.8.4	Notification of new Certificate Issuance to Subscriber	32
	4.8.5	Conduct constituting acceptance of a Modified Certificate	32
	4.8.6	Publication of the Modified Certificate by EGCA	32
	4.8.7	Notification of Certificate Issuance by EGCA to other entities	32
	4.9 CER	TIFICATE REVOCATION AND SUSPENSION	32
	4.9.1	Circumstance for Revocation	33
	4.9.2	Who can request Revocation	33
	4.9.3	Procedure for Revocation Request	33
	4.9.4	Revocation Request Grace Period	34
	4.9.5	Time within which CA must process Revocation Request	34
	4.9.6	Revocation Checking Requirements for Relying Parties	35
	4.9.7	CRL Issuance Frequency	35
	4.9.8	Maximum Latency of CRLs	35
	4.9.9	On-Line Revocation/Status Checking Availability	35
	4.9.10	On-Line Revocation Checking Requirements	35
	4.9.11	Other Forms of Revocation Advertisements Available	35
	4.9.12	Special Requirements Related to Key Compromise	36
	4.9.13	Circumstances for Suspension	36
	4.10 CEF	RTIFICATE STATUS SERVICES	36
	4.11 ENI	O OF SUBSCRIPTION	36
	4.12 KEY	Y ESCROW AND RECOVERY	36
	4.12.1	Key Escrow and Recovery Policy and Practices	36
	4.12.2	Session Key Encapsulation and Recovery Policy and Practices	36
5	FACII	LITY MANAGEMENT AND OPERATIONAL CONTROLS	37
	5 1 DIII	CICAL CONTROLS	2.7

5.1.1	Site Location and Construction	37
5.1.2	Physical Access	38
5.1.2	.1 Physical Access for CA Equipment	38
5.1.2	.2 Physical Access for RA Equipment	41
5.1.2	.3 Physical Access for CSS Equipment	41
5.1.3	Power and Air Conditioning	41
5.1.4	Water Exposures	42
5.1.5	Fire Prevention and Protection	42
5.1.6	Media Storage	43
5.1.7	Waste Disposal	43
5.1.8	Off-Site backup	43
5.2 PRO	CEDURAL CONTROLS	43
5.2.1	Trusted Roles	43
5.2.1	.1 Administrator	44
5.2.1	.2 Officer	44
5.2.1	.3 Auditor	44
5.2.1	.4 Operator	44
5.2.2	Number of Persons Required per Task	45
5.2.3	Identification and Authentication for Each Role	45
5.2.4	Separation of Roles	45
5.3 PER	SONNEL CONTROLS	46
5.3.1	Qualifications, Experience, and Clearance Requirements	46
5.3.2	Background Check Procedures	46
5.3.3	Training Requirements	46
5.3.4	Retraining Frequency and Requirements	47
5.3.5	Job Rotation Frequency and Sequence	47
5.3.6	Sanctions for Unauthorized Actions	47
5.3.7	Independent Contractor Requirements	47
5.3.8	Documentation Supplied To Personnel	48
5.4 AUD	IT LOGGING PROCEDURES	48

5.4.1	Types of Events Recorded	48
5.4.2	Frequency of Processing Log	56
5.4.3	Retention Period for Audit Log	56
5.4.4	Protection of Audit Log	57
5.4.5	Audit Log Backup Procedures	57
5.4.6	Audit Collection System (Internal vs. External)	57
5.4.7	Notification to Event-Causing Subject	58
5.4.8	Vulnerability Assessments	58
5.5 RE	CORDS ARCHIVAL	58
5.5.1	Types of Records Archived	58
5.5.2	Retention Period for Archive	60
5.5.3	Protection of Archive	60
5.5.4	Archive Backup Procedures	61
5.5.5	Requirements for Time-Stamping of Records	61
5.5.6	Archive Collection System (Internal or External)	61
5.5.7	Procedures to Obtain and Verify Archive Information	61
5.6 KE	Y CHANGEOVER	61
5.7 CO	MPROMISE AND DISASTER RECOVERY	62
5.7.1	Incident and Compromise Handling Procedures	62
5.7.2	Computing Resources, Software, and/or Data Are Corrupted	63
5.7.3	EGCA Private Key Compromise Procedures	63
5.7.4	Business Continuity Capabilities After a Disaster	63
5.8 CA	OR RA TERMINATION	64
6 TEC	HNICAL SECURITY CONTROLS	65
0.1 KE	Y PAIR GENERATION AND INSTALLATION	03
6.1.1	Key Pair Generation	
6.1.	.1.1 CA Key Pair Generation	65
6.1.	.1.2 Subscriber Key Pair Generation	65
6.1.2	Private Key Delivery to Subscriber	65
6.1.3	Public Key Delivery to Certificate Issuer	65

6.1.4	CA Public Key Delivery to Relying Parties	65
6.1.5	Key Sizes	66
6.1.6	Public Key Parameters Generation and Quality Checking	66
6.1.7	Key Usage Purposes (as per X.509 v3 Key Usage Field)	66
	VATE KEY PROTECTION AND CRYPTOGRAPHIC MODULE ENGINEERI	
CONTRO	OLS	66
6.2.1	Cryptographic Module Standards and Controls	66
6.2.2	Private Key (n out of m) Multi-Person Control	67
6.2.3	Private Key Escrow	67
6.2.3	.1 Escrow of EGCA and Subscriber Private Signature Key	67
6.2.3	.2 Escrow of CA Encryption Keys	67
6.2.4	Private Key Backup	67
6.2.4	.1 Backup of EGCA and Subscriber Private Signature Key	67
6.2.4	.2 Backup of Subscriber Private Signature Key	67
6.2.5	Private Key Archival	67
6.2.6	Private Key Transfer Into or From a Cryptographic Module	67
6.2.7	Private Key Storage on Cryptographic Module	67
6.2.8	Method of Activating Private Key	67
6.2.9	Methods of Deactivating Private Key	68
6.2.10 Signatu	Method of Destroying Subscriber [Redacted for security purposes] Private are Key	68
6.2.11	Cryptographic Module Rating	68
6.3 OTH	ER ASPECTS OF KEY MANAGEMENT	68
6.3.1	Public Key Archival	68
6.3.2	Certificate Operational Periods and Key Pair Usage Periods	68
6.4 ACT	IVATION DATA	68
6.4.1	Activation Data Generation and Installation	68
6.4.2	Activation Data Protection	69
6.4.3	Other Aspects of Activation Data	69
6.5 COM	PUTER SECURITY CONTROLS	69
6.5.1	Specific Computer Security Technical Requirements	70
CONTRO	[MARKING REDACTED] LLED UNCLASSIFIED INFORMATION in NON-REDACTED VERSION	viii

	6.5.2	Computer Security Rating	71
	6.6 LIF	E-CYCLE TECHNICAL CONTROLS	. 71
	6.6.1	System Development Controls	71
	6.6.2	Security Management Controls	72
	6.6.3	Life Cycle Security Ratings	72
	6.7 NET	WORK SECURITY CONTROLS	. 72
	6.8 TIM	E-STAMPING	. 73
7	CERT	CIFICATE, CRL AND OCSP PROFILES	74
	7.1 CER	TIFICATE PROFILE	. 74
	7.1.1	Version Numbers	74
	7.1.2	Certificate Extensions	74
	7.1.3	Algorithm Object Identifiers	74
	7.1.4	Name Forms	74
	7.1.5	Name Constraints	74
	7.1.6	Certificate Policies Extension	74
	7.1.7	Usage of Policy Constraints Extension	75
	7.1.8	Policy Qualifiers Syntax and Semantics	75
	7.1.9	Processing Semantics for the Critical Certificate Policy Extension	75
	7.2 CRL	PROFILE	. 75
	7.2.1	Version Numbers	75
	7.2.2	CRL Entry Extensions	75
	7.3 OCS	P PROFILE	. 75
8	COM	PLIANCE AUDIT AND OTHER ASSESSMENTS	76
	8.1 FRE	QUENCY AND CIRCUMSTANCES OF ASSESSMENT	. 76
	8.2 IDE	NTITY/QUALIFICATIONS OF ASSESSOR	. 76
	8.3 ASS	ESSOR'S RELATIONSHIP TO ASSESSED ENTITY	. 76
	8.4 TOP	ICS COVERED BY ASSESSMENT	. 77
	8.5 ACT	TIONS TAKEN AS A RESULT OF DEFICIENCY	. 77
	8.6 COM	MMUNICATION OF RESULTS	. 77
C	ONTRO	[MARKING REDACTED] OLLED UNCLASSIFIED INFORMATION in NON-REDACTED VERSION	ix

9 OTHI	ER BUSINESS AND LEGAL MATTERS	78
9.1 FEE	<i>ES</i>	78
9.1.1	Certificate Issuance or Renewal Fees	78
9.1.2	Certificate Access Fees	78
9.1.3	Revocation or Status Information Access Fee	78
9.1.4	Fees for Other Services	78
9.1.5	Refund Policy	78
9.2 FIN	ANCIAL RESPONSIBILITY	<i>78</i>
9.2.1	Insurance Coverage	78
9.3 CON	NFIDENTIALITY OF BUSINESS INFORMATION	<i>78</i>
9.3.1	Scope of Confidential Information	78
9.3.2	Information Not Within the Scope of Confidential Information	78
9.3.3	Responsibility to Protect Confidential Information	79
9.4 PRI	VACY OF PERSONAL INFORMATION	79
9.4.1	Privacy Plan	79
9.4.2	Information Treated as Private	79
9.4.3	Information Not Deemed Private	79
9.4.4	Responsibility to Protect Private Information	79
9.4.5	Notice and Consent to Use Private Information	79
9.4.6	Disclosure Pursuant to Judicial or Administrative Process	79
9.4.7	Other Information Disclosure Circumstances	80
9.5 INT	ELLECTUAL PROPERTY RIGHTS	80
9.6 REP	PRESENTATIONS AND WARRANTIES	80
9.6.1	CA Representations and Warranties	80
9.6.2	RA Representation and Warranties	80
9.6.3	Subscriber Representations and Warranties	80
9.6.4	Relying Parties Representations and Warranties	81
9.6.5	Representations and Warranties of Other Participants	81
9.7 DIS	CLAIMERS OF WARRANTIES	81
9 8 I JM	UTATIONS OF LIARILITY	81

9.9 INDI	EMNITIES	81
9.10 TEI	RM AND TERMINATION	81
9.10.1	Term	81
9.10.2	Termination	81
9.10.3	Effect of Termination and Survival	81
9.11 INL	DIVIDUAL NOTICES AND COMMUNICATIONS WITH PARTICIPANTS	81
9.12 AM	ENDMENTS	81
9.12.1	Procedure for Amendment	81
9.12.2	Notification Mechanism and Period	82
9.12.3	Circumstances under which OID must be changed	82
9.13 DIS	PUTE RESOLUTION PROVISIONS	82
9.14 GO	VERNING LAW	82
9.15 CO	MPLIANCE WITH APPLICABLE LAW	82
9.16 MIS	SCELLANEOUS PROVISIONS	82
9.16.1	Entire agreement	82
9.16.2	Assignment	82
9.16.3	Severability	82
9.16.4	Enforcement (Attorney's Fees or Waiver of Rights)	82
9 17 OTI	HER PROVISIONS	82

List of Tables

Table 1.2-1. id-fpki-eGov Policy OIDs	2
Table 1.3-1. EGCA Roles	3
Table 2.4-1 FPKI Repository Addresses	21
Table 2.4-2 FPKIPA Website	21
Table 5.1.2.1-1. EGCA Multiple Person Control Access Matrix	40
Table 5.4-1. Auditable Events	48
Table 7.1.6-1. id-fpki-eGov Policy OIDs	75

RECORD OF CHANGES

CHANGE DESCRIPTION	VERSION NUMBER	DATE OF CHANGE	DATE RECEIVED	DATE ENTERED	SIGNATURE OF PERSON ENTERING CHANGE
Updated CPS to RFC 3647 Format.	2.0	2 February 2008			
Updated CPS to reflect new location of FPKI and changes made for deployment of the Target Architecture (planned deployment in September 2010).	3.0	21 May 2010			
Minor updates to CPS to clarify archiving procedures.	3.1	27 May 2010			
Updated to enhance the description of CPS activities to meet policy.	3.2	19 July 2010			
Major revision that includes: (1) modifications to support the EGTS; (2) modifications to align with the Common and FBCA CPSs where appropriate (e.g., physical and environmental security requirements); (3) updates to address annual audit findings; and (4) minor revisions to address new FPKI Trust Infrastructure environment.	4.0	28 November 2011			
Revisions in response to annual PKI audit findings and recommendations. Audit conducted in January 2012.	4.1	26 March 2012			

Revisions in response to FPKI Systems Compliance Audit Report Triennial Audit Year 1 findings and recommendations. Audit conducted March 2013.	4.2	27 June 2013		
FPKIPA Chair review and updates	4.3	16 October 2013		
Changes due to production facility relocation	4.4	22 April 2014		
Revisions in response to FPKI Compliance Audit Report Triennial Audit Year 2 findings and recommendations. Audit conducted May 2014.	4.5	4 August 2014		
Removed sensitive information for security purposes and to allow for public dissemination of CPS	4.5 REDACTED	October 2014		

1 EGCA CPS INTRODUCTION

The EGCA Certification Practice Statement (CPS) documents the internal practices and procedures used by the Federal Public Key Infrastructure Management Authority (FPKIMA) by describing the practices concerning certificate lifecycle services including issuance, certificate management (including publication and archiving), revocation, and renewal or re-keying of the E-Governance Certification Authorities (EGCA).

The EGCA CPS covers the operation of systems and the management of facilities which operate in compliance with the *X.509 Certificate Policy for the E-Governance Certification Authorities* [EGCA CP]. The [EGCA CP] includes ten certificate policies and the Federal PKI Trust Infrastructure common repository functionality used to post CRLs and certificates issued by the EGCA.

The EGCA provides certificates to agency application (AA) servers, credential service providers (CSPs), Level 1-4 Identity Providers (IdPs), Relying Parties, Backend Attribute Exchange (BAE) Brokers, and Metadata Signers to support exchange of authentication information between CSPs and AAs, and between IdPs and Relying Parties. It also supports exchange of attribute information and exchange of Metadata for conducting assertion-based authentication transactions.

The EGCA provides the following security management services:

- Certification Authority (CA) key generation/storage;
- Certificate generation, update, renewal, rekey, and distribution;
- Certificate revocation list (CRL) generation and distribution;
- Directory management of certificate related items; and
- System management functions (e.g., security audit, configuration management, archive).

The EGCA CPS implements and complies with the requirements established in [EGCA CP] Version 2.0 dated September 9, 2011. Further, this CPS is consistent with the Internet Engineering Task Force (IETF) Public Key Infrastructure X.509 (IETF PKIX) RFC 3647 Internet X.509 Public Key Infrastructure Certificate Policy and Certification Practice Statement Framework [RFC 3647].

1.1 OVERVIEW

1.1.1 Certification Practice Statement

This CPS documents the internal practices and procedures used by the FPKIMA. It covers the operation of systems and the management of facilities, which includes EGCA and the Federal PKI common repository functionality, used to post certificates and CRLs issued.

1.1.2 Relationship between the CP and the CPS

[EGCA CP] states what assurance can be placed in a certificate issued by the EGCA. This CPS states how the EGCA establishes that assurance.

1.1.3 Scope

This CPS implements the E-Governance Certificate Policy that applies to certificates issued by EGCA for devices used as CSPs, AA servers, Level 1-4 IdPs, Relying Parties, BAE Brokers, or Metadata Signers. The EGCA does not issue certificates to human subscribers.

1.2 DOCUMENT NAME AND IDENTIFICATION

This document is referred to as the EGCA CPS.

The EGCA CPS provides substantial assurance concerning identity of certificate subjects. The EGCA issues certificates in accordance with [EGCA CP], asserting one and only one (excluding the CA certificates) of the following object identifiers (OIDs) in the certificate policy extension:

id-eGov-Level2 $::= \{2.16.840.1.101.3.2.1.3.10\}$ id-eGov-Applications $::= \{2.16.840.1.101.3.2.1.3.11\}$ id-eGov-Level1-IdP $::= \{2.16.840.1.101.3.2.1.3.28\}$ id-eGov-Level2-IdP $::= \{2.16.840.1.101.3.2.1.3.29\}$ id-eGov-Level3-IdP $::= \{2.16.840.1.101.3.2.1.3.30\}$ id-eGov-Level4-IdP $::= \{2.16.840.1.101.3.2.1.3.31\}$ id-eGov-BAE-Broker $::= \{2.16.840.1.101.3.2.1.3.32\}$ id-eGov-RelyingParty $::= \{2.16.840.1.101.3.2.1.3.33\}$ id-eGov-MetaSigner $::= \{2.16.840.1.101.3.2.1.3.34\}$ id-eGov-MetaSigner-Hardware $::= \{2.16.840.1.101.3.2.1.3.35\}$

Table 1.2-1. id-fpki-eGov Policy OIDs

The EGCA issues certificates to CSPs under the [EGCA CP] that contain the id-eGov-Level2 OID.

The EGCA issues certificates to AA servers under the [EGCA CP] that contain the ideGov-Applications OID.

The EGCA issues certificates to Level 1 IdPs under the [EGCA CP] that contain the ideGov-Level1-IdP OID.

The EGCA issues certificates to Level 2 IdPs under the [EGCA CP] that contain the ideGov-Level2-IdP OID.

The EGCA issues certificates to Level 3 IdPs under the [EGCA CP] that contain the ideGov-Level3-IdP OID.

The EGCA issues certificates to Level 4 IdPs under the [EGCA CP] that contain the ideGov-Level4-IdP OID.

The EGCA issues certificates to BAE Brokers under the [EGCA CP] that contain the ideGov-BAE-Broker OID.

The EGCA issues certificates to Relying Parties under the [EGCA CP] that contain the id-eGov-RelyingParty OID.

The EGCA issues certificates to Metadata Signers under the [EGCA CP] that contain either the id-eGov-MetaSigner or id-eGov-MetaSigner-Hardware OIDs.

1.3 PKI ENTITIES

Certificates issued under this policy support distribution of authentication information to Federal Government Relying Parties, exchange of authentication information between IdPs and RPs, exchange of attribute information, and exchange of Metadata. Use of these certificates for other purposes, while not prohibited, is outside the scope of the [EGCA CP] and this CPS.

The following are roles relevant to the administration and operation of CAs under the E-Governance Certificate Policy. The responsibilities of each of the Trusted Roles are further defined in Section 5.2.1.

1.3.1 PKI Authorities

The following table summarizes the roles relevant to the administration and operation of the EGCA. These roles are defined in the [EGCA CP].

EGCA Role Description Federal PKI Policy The FPKIPA is comprised of U.S. Federal Government Agencies (including Authority cabinet-level Departments) participating in the Federal PKI and was established by the Federal CIO Council. (FPKIPA) The E-Authentication Authorizing Official (EAO) will provide the FPKIPA with status of the periodic compliance audits from the operating entity to demonstrate that the EGCA is operating in compliance with the approved CPSs. FPKI Management The FPKIMA is the organization that operates the FPKI CAs in accordance Authority with the practices and procedures identified in this CPS. In particular it (FPKIMA) operates the EGCA. FPKIMA Program The FPKIMA PM is the individual within the FPKIMA who has principal

Table 1.3-1. EGCA Roles

responsibility for overseeing the proper operation of the EGCA including

EGCA Role	Description
Manager (PM)	the EGCA repository and selecting the FPKIMA staff.
FPKIMA Trusted Roles	The Trusted Roles are the individuals within the FPKIMA, selected by the ISSO, who operate the EGCA executing EAO direction to issue EGCA certificates to Subscribers. The roles include FPKIMA Officer, Auditor, Administrator, and Operator, all described in the EGCA CPS, Section 5.2.1.
E-Governance Certification Authorities (EGCA)	The EGCA operated by the FPKIMA is authorized by the EAO. The EGCA includes the collection of hardware, software and operating personnel that create, sign, and issue public key certificates to Subscribers. The EGCA is responsible for issuing and managing certificates including: • The certificate manufacturing process; • Publication of certificates; • Revocation of certificates; • Generation and destruction of EGov CA signing keys; and • Ensuring that all aspects of the EGov CA services, operations, and infrastructure related to certificates issued under the [EGCA CP] are performed in accordance with the requirements, representations, and warranties of the [EGCA CP].
E-Authentication Authorizing Official (EAO)	The E-Authentication Authorizing Official (EAO) is responsible for the decision to issue a certificate to particular CSPs, AA servers, Level 1-4 IdPs, Relying Parties, BAE Brokers, or Metadata Signers.
Certificate Status Servers	Certificate Status Servers are not currently supported.

1.3.2 Registration Authorities

The Registration Authority (RA) is the entity that collects and verifies each Subscriber's identity and information that is to be entered into his or her public key certificate. For the EGCA, the E-Authentication Authorizing Official (EAO) collects the registration information and provides that information to the FPKIMA in a *Letter of Authorization* (LOA) for Certificate Issuance. In this way, the EAO acts as the RA for the EGCA. Trusted Roles (Section 5.2.1) perform the functions related to the issuance of a certificate through the practices and procedures throughout the Certificate Lifecycle.

The EGCA RA performs its function in accordance with the procedures in the *E-Governance Trust Services (EGTS) Certificate and Issuance Process* [EGTS Application and Issuance] approved by the EAO. The RA is responsible for:

- Control over the registration process; and
- The identification and authentication process.

RA duties are performed by the EAO and may also be performed as an additional duty by EGCA personnel. The EAO is responsible for the decision to issue a certificate to a particular approved Subscriber.

1.3.3 Subscribers

A Subscriber is the entity whose name appears as the subject in a certificate. All EGCA Subscribers are devices. The EGCA CPS limits Subscribers to CSPs, AA servers, Level 1-4 IdPs, Relying Parties, BAE Brokers, and Metadata Signers.

CSPs provide Security Assertion Markup Language (SAML) assertions to AA servers. Subscribers will use these certificates to establish mutually-authenticated Transport Layer Security (TLS) connections to provide authentication, integrity, and confidentiality to the transmission of these SAML assertions.

IdPs, BAE Brokers, and Metadata Signers exchange authentication, attribute, and metadata information with Relying Parties, respectively.

1.3.4 Relying Parties

A Relying Party is the entity that relies on the validity of the binding of the Subscriber's name to a public key. For this certificate policy, the Relying Party may be any entity that wishes to validate the binding of a public key to a CSP, AA server, Level 1-4 IdP, Relying Party, BAE Broker, or Metadata Signer. Although the [EGCA CP] contains some helpful guidance, which Relying Parties may consider in making their decisions, Relying Parties are outside the scope of this CPS and are not controlled by the EAO or the FPKIMA.

1.3.5 Other Participants

The EGCA operating under the [EGCA CP] will require the services of other security, community, and application authorities. The services include the activities of the Sponsor, who fills the role of a subscriber for non-human entities. The Government Information Systems Security Manager (ISSM) is assigned in writing by the appropriate GSA Designated Approving Authority (DAA) and serves as the focal point for overseeing the implementation of adequate security within the system, including ways to prevent, detect, and recover from security problems. These functions are performed through the certification and accreditation process and delegation of tasks to the Information Systems Security Officer (ISSO) (e.g., day-to-day monitoring of the FPKIMA system security).

1.4 CERTIFICATE USAGE

1.4.1 Appropriate Certificate Uses

The FPKIMA operates the EGCA as a key critical infrastructure component. The EGCA is intended to support CSPs, AA servers, Level 1-4 IdPs, Relying Parties, BAE Brokers, and Metadata Signers, which have unclassified information and can include sensitive unclassified data protected pursuant to Federal statutes and regulations. Each Subscriber-specific LOA will identify the certificate policy OIDs associated with that Subscriber.

The sensitivity of the information processed or protected using certificates issued by the CA will vary significantly. Organizations must evaluate the environment and the associated threats and vulnerabilities and determine the level of risk they are willing to accept based on the sensitivity or significance of the information. Note that the data in

such transactions never traverses the FPKI infrastructure. This evaluation is done by each organization for each application and is not controlled by this CPS.

1.4.2 Prohibited Certificate Uses

EGCA Certificates are issued solely to support distribution of authentication information to Federal Government Relying Parties. EGCA certificates are only issued for devices, not for use by human subscribers.

1.5 POLICY ADMINISTRATION

1.5.1 Organization administering the document

The FPKIMA is responsible for maintaining this CPS.

1.5.2 Contact Person

Questions regarding this CPS shall be directed to the FPKIMA PM.

1.5.3 Person Determining CPS Suitability for the Policy

This CPS must conform to the corresponding Certificate Policy. The EAO is responsible for asserting whether the EGCA CPS conforms to the [EGCA CP]. This determination of suitability shall be based on an independent compliance auditor's results and recommendations. See Section 8 for further details of the audit requirements.

1.5.4 CPS Approval Procedures

The FPKIMA submits the EGCA CPS and the results of a compliance analysis study to the EAO for approval. The EAO will accept or reject the CPS and accompanying analysis. If rejected, the FPKIMA PM will task the required FPKIMA resources to resolve the identified discrepancies. When the resolutions are documented, a compliance analysis will be conducted and the results resubmitted to the EAO for review and approval.

1.6 DEFINITIONS AND ACRONYMS

1.6.1 Definitions

Access Ability to make use of any information system (IS) resource.

[NS4009]

Access Control Process of granting access to IS resources only to authorized users,

programs, processes, or other systems. [NS4009]

Accreditation Formal declaration by a Designated Approving Authority that an IS is

approved to operate in a particular security mode using a prescribed

set of safeguards at an acceptable level of risk. [NS4009]

Activation Data Private data, other than keys, that are required to access cryptographic

modules (i.e., unlock private keys for signing or decryption events).

EGCA CPS (REDACTED)

4 August 2014

Agency Any department, subordinate element of a department, or independent

organizational entity that is statutorily or constitutionally recognized as being part of the Executive Branch of the Federal Government.

Applicant The Subscriber is sometimes also called an "applicant" after applying

to a CA for a certificate, but before the certificate issuance procedure

is completed. [ABADSG footnote 32]

Archive Long-term, physically separate storage.

Audit Independent review and examination of records and activities to

assess the adequacy of system controls; to ensure compliance with established policies and operational procedures; and to recommend necessary changes in controls, policies, or procedures. [NS4009]

Audit Data Chronological record of system activities to enable the reconstruction

and examination of the sequence of events and changes in an event.

[NS4009audit trail]

Authenticate To confirm the identity of an entity when that identity is presented.

Authentication Security measure designed to establish the validity of a transmission,

message, or originator, or a means of verifying an individual's authorization to receive specific categories of information. [NS4009]

Copy of files and programs made to facilitate recovery if necessary.

[NS4009]

Binding Process of associating two related elements of information. [NS4009]

Biometric A physical or behavioral characteristic of a human being.

Certificate A digital representation of information which at least (1) identifies the

CA issuing it, (2) names or identifies its Subscriber, (3) contains the Subscriber's public key, (4) identifies its operational period, and (5) is digitally signed by the CA issuing it. [ABADSG]. As used in this CP, the term "Certificate" refers to certificates that expressly reference the OID of this CP in the "Certificate Policies" field of an X.509 v.3

certificate.

Certification Authority

(CA)

Backup

An authority trusted by one or more users to issue and manage X.509

Public Key Certificates and CARLs or CRLs.

CA Facility The collection of equipment, personnel, procedures, and structures

that are used by a CA to perform certificate issuance and revocation.

Certification Authority Software

Key Management and cryptographic software used to manage certificates issued to Subscribers.

Certificate Policy (CP)

A specialized form of administrative policy tuned to electronic transactions performed during certificate management. A CP addresses all aspects associated with the generation, production, distribution, accounting, compromise recovery, and administration of digital certificates. Indirectly, a CP can also govern the transactions conducted using a communications system protected by a certificate-based security system. By controlling critical certificate extensions, such policies and associated enforcement technology can support provision of the security services required by particular applications.

Certification Practice Statement (CPS) A statement of the practices that a CA employs in issuing, suspending, revoking, and renewing certificates and providing access to them, in accordance with specific requirements (i.e., requirements specified in this CP or requirements specified in a contract for services).

Certificate-Related Information

Information, such as a Subscriber's postal address, that is not included in a certificate. A CA managing certificates may use this information.

Certificate Revocation List (CRL)

A list maintained by a CA of the certificates it has issued that are revoked prior to their stated expiration date.

Certificate Status Servers

A trusted entity that provides online verification to a Relying Party of a subject certificate's trustworthiness and may also provide additional attribute information for the subject certificate.

Common Criteria

A set of internationally accepted semantic tools and constructs for describing the security needs of customers and the security attributes of products.

Component Private Key

Private key associated with a function of the certificate-issuing equipment, as opposed to being associated with an operator or administrator.

Compromise

Disclosure of information to unauthorized persons, or a violation of the security policy of a system in which unauthorized intentional or unintentional disclosure, modification, destruction, or loss of an object may have occurred. [NS4009]

Confidentiality

Assurance that information is not disclosed to unauthorized entities or

processes. [NS4009]

Cross-Certificate

A certificate used to establish a trust relationship between two CAs.

EGCA CPS (REDACTED)

4 August 2014

Cryptographic Module The set of hardware, software, and/or firmware that implements

approved security functions (including cryptographic algorithms and key generation), and is contained within the cryptographic boundary.

[FIPS140-2]

Digital Signature The result of a transformation of a message by means of a

cryptographic system using keys such that a Relying Party can determine (1) whether the transformation was created using the private key that corresponds to the public key in the signer's digital certificate and (2) whether the message has been altered since the

transformation was made.

Discretionary Access

Control

Means of restricting access to objects based on user identity.

EAO The E-Authentication Authorizing Official (EAO) is responsible for

the decision to issue a certificate to particular CSPs, AA servers, Level 1-4 IdPs, Relying Parties, BAE Brokers, or Metadata Signers.

Employee Any person employed by an Agency as defined above.

FOS Full Operational Site

FPKI Management Authority (FPKIMA) The Federal Public Key Infrastructure Management Authority is the organization responsible for operating the FPKI Trust Infrastructure.

Federal Public Key Infrastructure Policy Authority (FPKIPA) The FPKIPA is a federal government body responsible for setting, implementing, and administering policy decisions regarding the FPKI

Trust Infrastructure.

FPKI Trust Infrastructure The Trust Infrastructure consists of a collection of PKI components

(Certificate Authorities, Directories, Certificate Policies, and Certificate Practice Statements) that are used to implement the

Federal PKI.

Firewall Gateway that limits access between networks in accordance with local

security policy. [NS4009]

Information System Security Officer (ISSO)

Person responsible to the Designated Approving Authority for ensuring the security of an IS throughout its life-cycle, from design

through disposal. [NS4009]

Information System

Security Manager (ISSM)

Individual responsible for a program, organization, system, or enclave's

information assurance program

Integrity Protection against unauthorized modification or destruction of

information. [NS4009]. A state in which information has remained unaltered from the point it was produced by a source, during transmission, storage, and eventual receipt by the destination.

Intellectual Property Useful artistic, technical, and/or industrial information, knowledge, or

ideas that convey ownership and control of tangible or virtual usage

and/or representation.

Key Escrow A deposit of the private key of a Subscriber and other pertinent

information pursuant to an escrow agreement or similar contract binding upon the Subscriber, the terms of which require one or more agents to hold the Subscriber's private key for the benefit of the Subscriber, an employer, or other party, upon provisions set forth in the agreement. [Adapted from ABADSG, "Commercial key escrow

service"].

Key Pair Two mathematically related keys having the properties that (1) one

key can be used to encrypt a message that can only be decrypted

using the other key and (2) even knowing one key, it is computationally infeasible to discover the other key.

Letter of Authorization Written instructions signed (manually or digitally) by the EAO to

issue a certificate to a Subscriber.

Mutual Authentication Authentication when parties at both ends of a communication activity

authenticate each other (see "Authentication").

Naming Authority An organizational entity responsible for assigning DNs and for

assuring that each DN is meaningful and unique within its domain.

Object Identifier (OID) A specialized formatted number that is registered with an

internationally recognized standards organization; the unique

alphanumeric/numeric identifier registered under the ISO registration standard to reference a specific object or object class. In the federal government PKI OIDs are used to uniquely identify each of the

policies and cryptographic algorithms supported.

Out-of-Band Communication between parties using a means or method that differs

from the current method of communication (e.g., one party uses U.S. Postal Service mail to communicate with another party where current

communication is occurring online).

PKCS#7 Public Key Certificate Standard Response.

PKCS#10 Public Key Certificate Standard Certificate Request.

EGCA CPS (REDACTED)

4 August 2014

Privacy Restricting access to Subscriber or Relying Party information in accordance with Federal law and Agency policy. Private Key (1) The key of a signature key pair used to create a digital signature. (2) The key of an encryption key pair used to decrypt confidential information. In both cases, this key must be kept secret. (1) The key of a signature key pair used to validate a digital signature. Public Key (2) The key of an encryption key pair used to encrypt confidential information. In both cases, this key is made publicly available, normally in the form of a digital certificate. Public Key Infrastructure A set of policies, processes, server platforms, software, and workstations used for the purpose of administering certificates and (PKI) public-private key pairs, including the ability to issue, maintain, and revoke public key certificates. **Registration Authority** An entity that is responsible for identification and authentication of certificate subjects but does not sign or issue certificates (i.e., an RA (RA) is delegated certain tasks on behalf of an authorized CA). Re-key (a certificate) To change the value of a cryptographic key that is being used in a cryptographic system application; this normally entails issuing a new certificate on the new public key. **Relying Party** A person or Agency who has received information that includes a certificate and a digital signature verifiable with reference to a public key listed in the certificate and is in a position to rely on them. Renew (a certificate) The act or process of extending the validity of the data binding asserted by a public key certificate by issuing a new certificate. Repository A database containing information and data relating to certificates as specified in this CPS; may also be referred to as a directory. Revoke a Certificate To prematurely end the operational period of a certificate effective at a specific date and time. Risk An expectation of loss expressed as the probability that a particular threat will exploit a particular vulnerability with a particular harmful result.

Secret Key A "shared secret" used in symmetric cryptography, wherein users are

authenticated based on a password, PIN, or other information shared between the user and the remote host or server. A single key is shared between two parties: the sender, to encrypt a transmission, and the recipient, to decrypt the transmission, with the shared key being generated with an algorithm agreed to beforehand by the transacting

parties.

Server A system entity that provides a service in response to requests from

clients.

Sponsor Fills the role of a Subscriber for nonhuman system components that

are named as public key certificate subjects and is responsible for meeting the obligations of Subscribers as defined throughout this

CPS.

Subscriber A Subscriber is an entity that (1) is the subject named or identified in

a certificate issued to that entity, (2) holds a private key that

corresponds to the public key listed in the certificate, and (3) does not itself issue certificates to another party. This includes, but is not limited to, an individual or network device. All EGCA subscribers are

devices.

System Equipment

Configuration

A comprehensive accounting of all system hardware and software

types and settings.

Threat Any circumstance or event with the potential to cause harm to an

information system in the form of destruction, disclosure, adverse

modification of data, and/or denial of service. [NS4009]

Root Certificate A certificate that is trusted by the Relying Party on the basis of secure

and authenticated delivery. The public keys included in Root Certificates are used to start certification paths. Also known as a

"trust anchor."

Two-Person Control Continuous surveillance and control of positive control material at all

times by a minimum of two authorized individuals, each capable of detecting incorrect and/or unauthorized procedures with respect to the task being performed and each familiar with established security and

safety requirements. [NS4009]

Update (a certificate) The act or process by which data items bound in an existing public

key certificate, especially authorizations granted to the subject, are

changed by issuing a new certificate.

Validity period Time span during which each key setting remains in effect.

[MARKING REDACTED] 12 CONTROLLED UNCLASSIFIED INFORMATION in NON-REDACTED VER.

EGCA CPS (REDACTED)

4 August 2014

Zeroize A method of erasing electronically stored data by altering the contents

of the data storage so as to prevent the recovery of the data. [FIPS

140]

1.6.2 Acronyms

AA Agency Application

BAE Backend Attribute Exchange

BMS Building Management System

CA Certification Authority

CARL Certification Authority Revocation List

CD Compact Disc

CIO Chief Information Officer

CISA Certified Information System Auditor

CM Configuration Management

CP Certificate Policy

CPS Certification Practice Statement

CPWG Certificate Policy Working Group

CRL Certificate Revocation List

CSP Credential Service Provider

CSS Certificate Status Server

DAA Designated Approving Authority

DISP Directory Information Shadowing Protocol

DMZ Demilitarized Zone

DN Distinguished Name

DNS Domain Name System

DSA Directory System Agent

EAO E-Authentication Authorizing Official

EDP Electronic Data Processing

EGCA E-Governance Certificate Authority

FBCA Federal Bridge Certification Authority

FIPS (U.S.) Federal Information Processing Standard

FISMA Federal Information Security Management Act

FPKI Federal Public Key Infrastructure

FOS Full Operational Site

FPKIMA Federal Public Key Infrastructure Management Authority

FPKIPA Federal Public Key Infrastructure Policy Authority

FTCA Federal Tort Claims Act

FTP File Transfer Protocol

GSA General Services Administration

[Redacted [Redacted for security purposes]

for

security

purposes]

GUI Graphic User Interface

HSM Hardware Security Module

HTTP HyperText Transfer Protocol

HVCA Heating, Ventilation and Air Conditioning

IETF Internet Engineering Task Force

ICAMSC Identity, Credential and Access Management Subcommittee

IdP Identity Provider

IP Internet Protocol

IPS Information Processing System

IS Information System

ISO International Organization for Standardization

ISSO Information Systems Security Officer

ISSM Information Systems Security Manager

LDAP Lightweight Directory Access Protocol

LOA Certificate Issuance Authorization Letter, otherwise known as a Letter of

Authorization

MOU Memorandum of Understanding

N/A Not Applicable

NARA National Archives and Records Administration

NIST National Institute of Standards and Technology

NSA National Security Agency

NSTISSI National Security Telecommunications and Information Systems Security

Instruction

NTP Network Time Protocol

OCSP Online Certificate Status Protocol

OEP Occupant Emergency Plan

OID Object Identifier

OJT On-The-Job-Training

OMB Office of Management and Budget

OS Operating System

PACS Physical Access Control System

PIN Personal Identification Number

PKCS Public Key Certificate Standard

PKI Public Key Infrastructure

PKIX Public Key Infrastructure X.509

[Acronym [Acronym redacted for security purposes]

redacted

for

security

purposes]

PM Program Manager

POC Point of Contact

redacted

for

security purposes]

RA Registration Authority

RFC Request For Comments

RSA Rivest-Shamir-Adleman (encryption algorithm)

SA Stand Alone

SAML Security Assertion Markup Language

SBU Sensitive But Unclassified

SC Secure Container

SFTP Secure File Transfer Protocol

SHA Secure Hash Algorithm

SHA-256 Secure Hash Algorithm, 256 bit length

SKI Subject Key Identifier

SOP Standard Operating Procedures

SSP System Security Plan

TCP Transmission Control Protocol

TLS Transport Layer Security

TOC Trusted Operations Center

UPS Uninterruptable Power Supply

URI Uniform Resource Identifier

USB Universal Serial Bus

U.S.C. United States Code

USPS United States Postal Service

WWW World Wide Web

2 PUBLICATION AND REPOSITORY RESPONSIBILITIES

2.1 REPOSITORIES

2.1.1 EGCA Repository Obligations

The FPKIMA operates and uses a variety of mechanisms for posting information into a repository as required by the [EGCA CP]. The mechanisms supported and operated include:

- Maintaining an online web server which allows anonymous access and retrieval
 of certificate information via HTTP, including all EGCA root certificates and
 CRLs:
- Maintaining an online X.500 Directory Service System supporting Lightweight Directory Access Protocol (LDAP) v3, as directed by the EAO, which allows anonymous access and retrieval of all EGCA certificates and CRLs. This directory may optionally contain Subscriber certificates in accordance with Agency policy; and
- Providing administrative access control mechanisms when needed to protect repository information.

2.2 PUBLICATION OF CA INFORMATION

2.2.1 Publication of Certificates and Certificate Status

The FPKIMA publishes information concerning the EGCA necessary to support its use and operation in the repositories described in section 2.1. This includes

- The CRLs it issues: and
- The Certificate for its certificate signing key.

These repositories are available for anonymous access 24 hours a day, 7 days a week, with a minimum of 99% availability overall per year and scheduled down-time not to exceed 0.5% annually.

The FPKIMA publishes certificates issued by the EGCA, when they are issued, in the EGCA directory entry of the FPKI X.500/LDAP directories, unless the Subscriber requests their certificates be excluded from publication.

The FPKI repositories include a web server providing HTTP access to EGCA CA certificates and CRLs.

CRLs are published to both the FPKI X.500/LDAP directories and the FPKI web server when they are issued.

The availability requirements are met by the FPKIMA operating multiple sites with load balanced network traffic between the sites and multiple servers at each site available within the local load balanced pool.

2.2.2 Publication of CA Information

The FPKIMA will deliver the EGCA CPS to the EAO and any relevant authority in the Federal government. It will make a redacted version of the EGCA CPS publicly available on the FPKIPA web site.

Information, clearly "about critical infrastructure that could be used to develop an attack on U.S. assets, disrupt emergency response activities, or otherwise compromise the security of Federal facilities and persons in those facilities" is omitted in the universally available public version of this document. Upon request, the complete CPS document is available to authorized organizations with a need to know. The FPKIPA maintains a web server, separate from the repositories maintained by the FPKIMA, to post FPKI-related documentation, including the CP, the redacted CPS, and FPKIPA procedural documents.

2.3 FREQUENCY OF PUBLICATION

Certificates issued to Subscribers are published in the issuing CA directory entry of the FPKI Directory when they are issued. The CRL is published as specified in Sections 4.9.7 and 4.9.12.

Updates to the EGCA CP are made by the EAO and published to the FPKIPA web site. Review and updates, if appropriate, are made to this CPS on an annual basis and are provided to the EAO for approval. After approval, a redacted version of this CPS is provided to the FPKIPA for publication.

¹ (GSA Order 1800.3b and Draft GSA Order 1800.3c), and in compliance with the Federal Information Security Management Act of 2002 (Title III of the E-Government Act of 2002) §3544(A)(1)(a)(i), §3544(A)(1)(a)(ii), §3544(A)(2)(a), §3544(A)(2)(b), and §3545(f), as well as GSA Orders 1800.3C (draft) and PBS 3490.1

2.4 ACCESS CONTROLS ON REPOSITORIES

The FPKI online repositories reside behind a firewall protecting the FPKI from the Internet. Public anonymous read access to the Directory and web Servers is allowed. Only authorized FPKIMA personnel (Trusted Roles) can update the information stored on these servers. Access controls are set by administrative function and assigned roles/responsibilities, and enforced using password-based authenticated subject identity.

The EGCA is enabled to generate periodic CRLs. EGCA CRLs are pushed to the online FPKI directory through the internal one-way firewall. Directories are protected from unauthorized modification, requiring authorized authentication in order to make updates. Anonymous read access is provided via LDAP (port TCP/389) and HTTP (port TCP/80) to the public.

Table 2.4-1 provides network addresses for the Repository for the FPKI system:

Table 2.4-1 FPKI Repository Addresses

Purpose	Network Address
LDAP v2 or better	LDAP access to repositories is: ldap.fpki.gov (port 389)
EGCA Repository website	HTTP access to repositories begins with: http.fpki.gov (port 80) see http://www.idmanagement.gov/sites/default/fil es/documents/fpki_gov_sitemap.pdf for the full URLs for all HTTP access.

Table 2.4-2 lists the FPKIPA website that hosts the EGCA CP, redacted CPS, and Interoperability Guidelines:

Table 2.4-2 FPKIPA Website

Purpose	Network Address
EGCA CPS Website	http://www.idmanagement.gov/documents/cer tification-practice-statement-cps-e- governance-certification-authorities-egca
EGCA CP Website	http://www.idmanagement.gov/documents/cer tificate-policy-e-governance-certification- authorities

Access to the entire CPS is granted only to Entities authorized by the FPKIPA or EAO. The procedure for updating the documents on the web server consists of an out-of-band mechanism.

3 IDENTIFICATION AND AUTHENTICATION

This Section contains the practices the FPKIMA follows in registering, identifying, and authenticating AA Owners and CSPs and Sponsors involved in the certification request process. A Subscriber registration to the EGCA is initiated by an application submitted to the EAO by the Sponsor.

This application is done by following a checklist and completing a form that is sent to the EAO for review, assessment, and evaluation. Among other things, the application contains how the applicant Sponsor proposes to demonstrate compliance with the selected policy requirements along with the required substantiating documentation.

The EAO is responsible for evaluating the application and works with the applicant organization to complete the assessment. Once the assessment and evaluation phase is successfully completed and accepted the EAO will instruct the FPKIMA, by way of an LOA, to create and issue the appropriate certificate(s) to the accepted applicant Subscriber.

3.1 NAMING

3.1.1 Type of Names

The EGCA only generates and signs certificates that contain a non-null subject Distinguished Name (DN).

The EGCA generates and signs certificates where the issuer DN matches the DN of the CA identified in the LOA from the FPKIPA and the subject DN matches both the subject DN identified in the LOA and in the certificate request (PKCS#10) received from the applicant Sponsor. The EGCA shall include X.501, *Information Technology – Open Systems Interconnection – The Directory: Models*, distinguished names in the subject DN of certificates according to the distinguished name information provided in the certificate request. These distinguished names shall be a geo-political name.

Subscriber names shall take one of the following forms:

- C=US, o=U.S. Government, [ou=department], [ou=agency], [ou=structural_container], cn=device name
- C=US, o=Organization, [ou=major unit], [ou=minor unit], cn=device name

where device name may be descriptive or may be the Internet domain name of the device.

Certificates issued by the EGCA will contain one of the following issuer DNs:

- cn=eGovernance App CA,ou=FPKI,o=U.S. Government,c=US
- cn=eGovernance CSP2 CA.ou=FPKI.o=U.S. Government,c=US
- cn= eGovernance Trust Services CA,ou=FPKI,o=U.S. Government,c=US

The LOA provided by the EAO and the PKCS#10 request received from the Sponsor will contain the name to be used as the subject of the certificate issued by the EGCA and the

Trusted Roles will verify that the DN specified in the LOA matches the DN received in the PKCS#10.

The LOA may additionally specify email addresses, Internet Protocol (IP) Addresses or Uniform Resource Identifiers (URI) to be included as one or more subjectAltNames.

3.1.2 Need for Names to be Meaningful

Names used in the EGCA certificates identify the Subscriber in a meaningful way and are created by the applicant and vetted by the EAO. The Sponsor requests the name in their certificate request, and the EAO states that they are in agreement that the name identifies the Subscriber in a meaningful way, by including it in the LOA issued to the FPKIMA.

3.1.3 Anonymity or Pseudonymity of Subscribers

The EGCA does not issue anonymous or pseudonymous certificates.

3.1.4 Rules for Interpreting Various Name Forms

Rules for interpreting distinguished name forms are specified in X.501.

3.1.5 Uniqueness of Names

Sponsors are responsible for creating meaningful names that uniquely identify their Subscribers.

The EAO manages the name uniqueness for certificates issued by the EGCA, by assuring the names provided by the Sponsor appropriately identifies the relationship with the Subscriber.

The EAO establishes name space control procedures for names assigned to Subscribers to ensure name collisions do not occur.

The EGCA depends upon established name space control procedures for Internet Domain Names to avoid name collisions in the subject alternative name extension or the common name attribute.

3.1.6 Recognition, Authentication and Role of Trademarks

[EGCA CP] makes no stipulation for trademarks; however, the EGCA will not issue a certificate knowing that it infringes the trademark of another. The EAO resolves any disputes involving names and trademarks.

3.2 INITIAL IDENTITY VALIDATION

3.2.1 Method to Prove Possession of Private Key

The FPKIMA requires that the Subscriber prove possession of the private key that corresponds to the public key in the certificate request. This will be accomplished by the Subscriber using its private key to sign the public key in a certificate request. Alternate methods require approval of the EAO and require that any other mechanisms used are at least as secure as those cited here. The subject key identifier (SKI) is also supplied by

the Sponsor, and the FPKIMA verifies that the supplied SKI matches the one in the certificate request (PKCS#10).

3.2.2 Authentication for Organization Identity

The EGCA issues certificates as authorized by the EAO. The EAO verifies the identity and point of contact (POC) information for the individual(s) identified to be the Sponsor for the device certificate to be issued. This information will be verified with the individual(s) who applied for the certificate and participated in the test phases as described in [EGTS Application and Issuance]. In the case of a request for a new certificate for a device with an existing certificate from the EGCA (e.g. before the existing certificate's expiration, for a rekey), the EAO verifies the POC identity information for the new certificate with the current Sponsor of the existing certificate.

3.2.3 Authentication of Individual Identity

Computing and communications devices (e.g., routers, firewalls, servers) will be named as certificate subjects and shall have a human Sponsor. The identity of the human Sponsor shall be verified in accordance with section 3.2.3.1, Authentication of Devices.

3.2.3.1 Authentication of Devices

The identity of the Sponsor shall be authenticated by:

- Verification of digitally-signed messages sent from the Sponsor; or
- Receipt of a signed E-Governance LOA issued by the EAO. The content of the LOA shall be verified by the EAO with the individual(s) who participated in the testing phase of the [EGTS Application and Issuance] process, or with the currently-registered Sponsor.

The FPKIMA shall confirm the Sponsor is listed as a point of contact (POC) on the LOA before certificate issuance.

Requests for certificates issued under the AA server, CSP, and Level 1 IdP policies shall include:

- Equipment identification (i.e., DNS name);
- Equipment public keys; and
- Contact information to enable the EGCA to communicate with the Sponsor when required.

For certificates issued under the Level 2 IdP, Level 3 IdP, Level 4 IdP, BAE Broker, Relying Party, Metadata Signer (Medium), Metadata Signer (Hardware) policies, the Sponsor is responsible for providing the following registration information:

- Equipment identification (e.g., serial number) or service name (e.g., DNS name);
- Equipment public keys;
- Equipment authorizations and attributes (if any are to be included in the certificate); and

• Contact information to enable the EGCA to communicate with the Sponsor when required.

Information provided in certificate requests shall be recorded by the FPKIMA if it is not documented in the LOA.

3.2.4 Non-verified Subscriber Information

All information included in certificates issued by the EGCA will be verified against information provided in the LOA, or is received from the Sponsor in the PKCS#10.

3.2.5 Validation of Authority

The EAO validates the individual's authority to act in the name of the organization. The FPKIMA coordinates only with individuals listed as authorized POCs on the LOA when issuing certificates.

3.2.6 Criteria for Interoperation

The EAO determines the interoperability of Subscribers approved for certificate issuance.

3.3 IDENTIFICATION AND AUTHENTICATION FOR RE-KEY REQUESTS

3.3.1 Identification and Authentication for Routine Re-key

EGCA certificate re-key shall follow the same procedures as initial certificate issuance, described in Section 3.2. However, if the device is the same, testing may not be required and the EAO will verify authorized individuals with the current Sponsor.

Re-keying a certificate means that a new certificate is created that has the same characteristics and level as the old one, except that the new certificate has a new, different public key (corresponding to a new, different private key) and a different serial number, and it may be assigned a different validity period.

3.3.2 Identification and Authentication for Re-Key after Revocation

EGCA requires an initial registration process as defined in Section 3.2 in the event of issuing a certificate after revocation of a certificate for the same Subscriber.

3.4 IDENTIFICATION AND AUTHENTICATION FOR REVOCATION REQUEST

The EGCA will revoke certificates issued to Subscribers only upon explicit request from the FPKIPA, the Sponsor of the certificate, or EAO. The [EGCA CP] requires that revocation requests be authenticated. Digitally-signed revocation requests that can be authenticated are accepted.

Requests to revoke a certificate may be authenticated using the digital signature of the Sponsor for that certificate or other authorized party for that certificate, or the digital signature of the EAO. Revocation requests can also be authenticated by the FPKIMA

contacting the authorized POC for the Subscriber using other contact information from the LOA that authorized the certificate in question.

4 CERTIFICATE LIFE-CYCLE MANAGEMENT REQUIREMENTS

4.1 CERTIFICATE APPLICATION

An applicant requesting a certificate from the EGCA submits an application to the EAO in accordance with the [EGTS Application and Issuance]. If the applicant successfully passes the required processes, the EAO authorizes the FPKIMA to issue a certificate to the applicant by issuing a signed LOA. Prior to issuing a certificate from the EGCA, the FPKIMA Administrator will have:

- A completed and signed LOA from the EAO indicating the applicant has been authorized to receive a certificate. The LOA will provide authorized point of contact information for individuals authorized to represent the Subscriber; and
- Received a PKCS#10 (certificate request from an authorized Sponsor.)

Delivery of PKCS#10 certificate requests, delivery of trust anchor certificates, and identity verification communications between trusted roles and the applicant Sponsor supporting the certificate application and issuance process are with a POC identified in the LOA via one of the following secure means:

- Email with valid digital signature (certification path must validate up to the Federal Common Policy Certification Authority (FCPCA) or the subject CA that has been approved for cross-certification)
- Secure File Transfer Protocol (SFTP) application
- In-person: Identity credentials required are either one Federal Government-issued Picture I.D., or two Non-Federal Government I.D.s, one of which shall be a photo I.D. (e.g., Drivers License)
- CD delivered by registered mail or courier, packaged with a memo on Entity CA letterhead identifying the appropriate CA DN and the details of the request, and signed by a POC identified in the LOA (tracking numbers are exchanged via email or telephone)

4.1.1 Submission of Certificate Application

The representative identified in the LOA applies for certificates to the EAO.

4.1.2 Enrollment Process and Responsibilities

Entities applying for an EGCA certificate are responsible for providing accurate information in their communications.

All communication among PKI Authorities supporting the certificate application and issuance process are authenticated and protected from modification. Communications may be electronic or out-of-band. Communications may be via digitally-signed email, SFTP, or out-of-band. When electronic communications are used, digital signatures are used to authenticate the identity of the signer and detect modifications. When digital signature is not available, POC information supplied in the LOA is used to authenticate

Entity officials. When FedEx or other physical means of transit are used, tracking numbers are exchanged via email or telephone. If passwords or shared secrets are used to protect electronic communications, they will be communicated in-person or via other out-of-band mechanisms.

4.2 CERTIFICATE APPLICATION PROCESSING

EGCA will only issue a certificate to a single Subscriber. Certificates shall not be issued that contain a public key whose associated private key is shared by multiple Subscribers. Where multiple Subscribers assert the same DNS name (e.g., load balanced authentication servers), they are considered a single Subscriber and may share the private key corresponding to a certificate issued under this policy.

All authorization and other attribute information received from an applicant Sponsor shall be verified against the LOA before inclusion in a certificate. The EAO is responsible for verifying prospective Subscriber data with the authorized POC before issuing the LOA.

4.2.1 Performing Identification and Authentication Functions

The EAO performs the identification and authentication of the applicant while evaluating the applicant's business case to determine if the certificate request is in the interest of the Federal Government. The EAO provides an LOA to the FPKIMA containing POC information for the applicant Sponsor and other authorized individuals. The FPKIMA only corresponds with those individuals listed on the LOA using POC information obtained from the EAO, or as directed by the listed POC.

4.2.2 Approval or Rejection of Certificate Applications

The EAO may approve or reject a certificate application, following the procedures in [EGTS Application and Issuance]. If the application is accepted, the EAO works with the individual(s) from the applicant organization who participated in the application and issuance process to obtain the correct POC information (to include an LOA and to identify the individual who is named the Sponsor for the requested device certificate). The EAO informs the applicant Sponsor of their responsibilities and obtains a signed subscriber agreement from the Sponsor.

4.2.3 Time to Process Certificate Applications

The EGCA will process and issue certificate within 30 days of identity verification and the receipt of an LOA from the EAO and the digitally-signed certificate request file from a POC identified in that LOA via a secure delivery method verifying the identify of that POC.

4.3 ISSUANCE

4.3.1 EGCA Actions during Certificate Issuance

Upon receipt of a request, the FPKIMA issues certificates by the following procedure:

1. Subscriber public keys are delivered to the FPKIMA electronically in a digitally-signed certificate request (i.e., using PKCS#10) message to the FPKIMA via

- secure non-electronic means (e.g., CD delivered by registered mail or courier) or via digitally-signed email or SFTP.
- 2. The identity of the requestor is verified against the POC information in the LOA.
- 3. The integrity of the information in the certificate request is verified by comparing it with the information specified in the LOA.
- 4. Proof of possession of the private key is accomplished when the EGCA software verifies the signature on the PKCS#10 and the SKI in the PKCS#10 is compared to the SKI provided by the Sponsor.
- 5. If all certificate requirements have been met, a certificate is built and signed.
- 6. The certificate issued by the EGCA will be delivered to the requestor in a signed response message (PKCS#7), via secure non-electronic means (e.g., CD delivered by registered mail or courier) or via SFTP or digitally-signed email.

The EGCA will not issue certificates to other CAs. Self-issued certificates to manage transitions (e.g., to new CA key pairs) are permitted. Only the EGCA is permitted to assert these policies in certificates.

4.3.2 Notification to Subscriber of Issuance of Certificate

The FPKIMA delivers the EGCA Root Certificate to the Subscriber along with the newly-issued certificate via out-of-band courier mechanism or via SFTP or digitally-signed email.

4.4 CERTIFICATE ACCEPTANCE

4.4.1 Conduct constituting Certificate Acceptance

For the EGCA, failure to object to the requested certificate or its contents constitutes acceptance of the certificate.

4.4.2 Publication of Certificate by EGCA

Certificates issued by the EGCA are published in repositories, unless the Subscriber requests their certificates be excluded from publication.

4.4.3 Notification of Certificate Issuance to Other Entities

The FPKIMA notifies the EAO of newly-issued certificates in a monthly report. In addition, the FPKIMA notifies the EAO by email following certificate issuance.

4.5 KEY PAIR AND CERTIFICATE USAGE

4.5.1 Subscriber Private Key and Certificate Usage

The intended scope of usage for a private key is specified through certificate extensions, including the key usage and extended key usage extensions, in the associated certificate.

4.5.2 Relying Party Public Key and Certificate Usage

The EGCA issues CRLs specifying the current status of all unexpired certificates.

The public key of the CA must be available for certification trust paths to be created and verified. In general, CA certificates are published in the public repository and the verification of public keys is performed using X.509 path validation.

Where users rely on the CA's public key as a trust anchor, the CA must ensure that its users have obtained a self-signed CA certificate through trusted procedural mechanisms. Such a self-signed CA certificate is sometimes called a Self-signed Root Certificate.

4.6 CERTIFICATE RENEWAL

Certificate renewal consists of issuing a new certificate with a new validity period and serial number. Subscriber certificates issued by EGCA are only renewed during recovery from CA key compromise.

4.6.1 Circumstance for Certificate Renewal

The EGCA will not renew Subscriber certificates except during recovery from CA key compromise. In such cases, the renewed certificate shall expire as specified in the original Subscriber certificate.

The EGCA may automatically renew certificates during recovery from key compromise.

4.6.2 Who may request Certificate Renewal

EGCA certificates may not be renewed except as specified in Section 4.6.1.

4.6.3 Processing Certificate Renewal Requests

The EGCA processes the renewal requests only during recovery from CA key compromise. A PKCS#10 certificate request for a certificate renewal from a Sponsor must be accompanied by a new LOA from the EAO and will be treated as a request for a new certificate.

4.6.4 Notification of new Certificate Issuance to Subscriber

The EGCA informs the Sponsor of the issuance of a new certificate by sending them the certificate using secure means such as FedEx or secure mail.

4.6.5 Conduct constituting acceptance of a Renewal Certificate

For certificates issued by the EGCA, failure to object to the renewal of the certificate or its contents constitutes acceptance of the certificate.

4.6.6 Publication of the Renewal Certificate by EGCA

The EGCA publishes certificates in repositories as specified in Section 4.4.2.

4.6.7 Notification of Certificate Issuance by EGCA to other entities

The EGCA notifies the EAO whenever a certificate is issued. The new certificate is sent to the Sponsor in the same manner as with the issuance of a new certificate.

4.7 CERTIFICATE RE-KEY

Re-keying a certificate consists of creating new certificates with a different public key and serial number while retaining the remaining contents of the old certificate that describe the subject. The new certificate may be assigned a different validity period, key identifiers, specify a different CRL distribution point, and/or be signed with a different key. After certificate re-key, the old certificate is revoked.

A request for a certificate due to a re-key is treated as a request for a new certificate and must be accompanied by an LOA.

4.7.1 Circumstance for Certificate Re-key

The longer and more often a key is used, the more susceptible it is to loss or discovery. Therefore, it is important that a Subscriber periodically obtain new keys, and perform the initial registration identification process defined in Section 3.1.

4.7.2 Who may request certification of a new public key

The EGCA considers requests for certification of a new public key as follows:

• For Subscriber certificates, the human Sponsor may request certification of a new public key.

4.7.3 Processing Certificate Re-key Requests

Subscriber re-key requests shall be processed using the same process used for initial certificate issuance, described in Section 4.3.

4.7.4 Notification of new Certificate Issuance to Subscriber

The new certificate is sent to the Sponsor in the same manner as with the issuance of a new certificate.

4.7.5 Conduct constituting acceptance of a Re-keyed Certificate

For certificates issued by the EGCA, failure to object to the certificate or its contents constitutes acceptance of the certificate.

4.7.6 Publication of the Re-keyed Certificate by EGCA

The EGCA publishes re-keyed certificates in a repository as specified in Section 4.4.2.

4.7.7 Notification of Certificate Issuance by EGCA to other entities

The EGCA notifies the EAO whenever a certificate is issued. The new certificate is sent to the Sponsor in the same manner as with the issuance of a new certificate.

4.8 MODIFICATION

Modifying a certificate means creating a new certificate that has the same or a different key and a different serial number, and that differs in one or more other fields from the old certificate.

A request for certificate modification is treated as a request for a new certificate and must be accompanied by an LOA, except when the modification is to correct an error in the certificate.

After certificate modification, the old certificate is revoked.

4.8.1 Circumstance for Certificate Modification

EGCA may modify a Subscriber certificate whose characteristics have changed (e.g. assert new subjectAltName) by performing the initial registration identification process defined in Section 3. The new certificate may have the same or a different subject public key.

4.8.2 Who may request Certificate Modification

The human Sponsor may request certificate modification for Subscriber certificates. The FPKIMA may request certificate modification when an error is discovered in a current certificate. The EAO may request a certificate modification by providing a new LOA to the FPKIMA.

4.8.3 Processing Certificate Modification Requests

Proof of all subject information changes must be provided to the EAO or other designated agent and verified before the modified certificate is issued.

The FPKIMA will verify authorization of the request with the EAO and verify the certificate information with the information supplied on the LOA.

4.8.4 Notification of new Certificate Issuance to Subscriber

Subscribers are notified of certificate issuance as described in Section 4.3.2.

4.8.5 Conduct constituting acceptance of a Modified Certificate

For certificates issued by the EGCA, failure to object to the certificate or its contents constitutes acceptance of the certificate.

4.8.6 Publication of the Modified Certificate by EGCA

The FPKIMA publishes modified certificates in a repository as specified in Section 4.4.2.

4.8.7 Notification of Certificate Issuance by EGCA to other entities

The FPKIMA notifies the EAO whenever a certificate is issued.

4.9 CERTIFICATE REVOCATION AND SUSPENSION

EGCA issues CRLs covering all unexpired but revoked certificates issued under this policy.

EGCA certificates contain URLs to find CRLs, which provide revocation information for the certificates they issue. The EGTS Subscriber Agreement states how describes Sponsors can request revocation of certificates. [EGTS Application and Issuance] shall

be given to the Sponsor during certificate request or issuance, and shall be readily available to any potential Relying Party.

Revocation requests must be authenticated. Requests to revoke a certificate may be authenticated using the Sponsor's certificate's associated private key, regardless of whether or not the private key has been compromised. Certificate suspension is not allowed by the EGCA policy.

4.9.1 Circumstance for Revocation

EGCA certificates are revoked when the binding between the subject and the subject's public key defined within a certificate is no longer considered valid. Examples of circumstances that invalidate the binding include the following:

- Identifying information or affiliation components of any names in the certificate becomes invalid:
- Privilege attributes asserted in the Subscriber's certificate are reduced or modified;
- The Subscriber can be shown to have violated the stipulations of its Subscriber agreement;
- There is reason to believe the private key has been compromised;
- The Sponsor or other authorized party (as defined in the CPS) asks for his/her certificate to be revoked; or
- Certificate superseded.

4.9.2 Who can request Revocation

Under the circumstances described in 4.9.1, the following individuals may authorize immediate certificate revocation:

- The Sponsor or other authorized individuals identified on the LOA for that certificate;
- Chair of the FPKIPA:
- Co-chairs of the ICAMSC:
- FPKIMA PM; and
- The EAO.

The EAO shall review and submit a report to the FPKIPA about any immediate (emergency) revocation as soon as practical.

4.9.3 Procedure for Revocation Request

When the revocation request is not due to a perceived emergency, the revocation can be at a time mutually-agreed upon by the Sponsor (or authorized official), the EAO, and the FPKIMA.

The FPKIMA will review all revocation requests to ensure that the revocation requests are legitimate and will then revoke the certificate, as follows:

- 1. An authorized official (listed in Section 4.9.2) sends a written request to revoke a certificate via signed e-mail to FPKIPA-MA@listserv.gsa.gov identifying the certificate to be revoked and explaining the reason for revocation. The individual may notify the FPKIMA Administrative/Help desk via phone as well.
- 2. Upon receipt of a signed revocation request, the FPKIMA authenticates the request by verifying the digital signature and making direct contact (call back or challenge/response telephone conversation) with the EAO POC.
- 3. The EAO evaluates and verifies the need for revocation expressed in the authenticated request. If the revocation request appears to be valid, the EAO will direct the FPKIMA to proceed with revocation or designate a time at which the revocation should take place.
- 4. The FPKIMA revokes the certificate, which automatically generates and adds a CRL entry for that certificate within 6 hours of notification of approval by the EAO or at the designated time.
- 5. The FPKIMA ensures the new CRL is posted in the FPKI repository within 6 hours of notification of approval by the EAO or of the designated time.

The FPKIMA may revoke a certificate prior to receiving approval from the EAO by following emergency revocation procedures consisting of the following steps:

- 1. Notify all identified POCs in the emergency list of FPKI (i.e., EAO, FPKIMA POC, affected Subscriber POC). This can be done by either:
 - Telephone (using one of call-back or challenge/response protocols);
 - Signed FAX; or
 - Signed e-mail.
- 2. Revoke the certificate and post the new CRL.

Once the incident has been investigated and documented, a new certificate to replace the one that has been revoked may be issued, if directed by the EAO.

4.9.4 Revocation Request Grace Period

There is no grace period for revocation under the [EGCA CP]. The EGCA will revoke certificates as quickly as practical upon receipt of a proper revocation request or at a specified time agreed to by the FPKIMA, the EAO, and the Sponsor. When the revocation request is due to a compromise, the request will be processed before the next CRL is published, except for those requests received within 2 hours of CRL issuance. Revocation requests for compromise received within 2 hours of CRL issuance are processed before the following CRL is published.

4.9.5 Time within which CA must process Revocation Request

EGCA will revoke certificates as quickly as practical upon receipt of a proper revocation request or at a specified time agreed to by the FPKIMA, the EAO, and the Sponsor. Revocation requests shall be processed before the next CRL is published, excepting those requests received within two hours of CRL issuance. Revocation requests received within two hours of CRL issuance shall be processed before the following CRL is published. In

the case of non-emergency revocation requests, the revocation may take place at an agreed upon time.

4.9.6 Revocation Checking Requirements for Relying Parties

Use of revoked certificates could have damaging or catastrophic consequences. The matter of how often new revocation data should be obtained is a determination to be made by the Relying Party, considering the risk, responsibility, and consequences for using a certificate whose revocation status cannot be guaranteed.

When FPKIMA personnel validate digital signatures on emails or PDFs, current CRLs are checked.

4.9.7 CRL Issuance Frequency

CRLs are issued twice daily, even if there are no changes to be made, to ensure timeliness of information. The location of revocation information is found in the crlDistributionPoint extension of every certificate issued from the EGCA to the Subscribers. Certificate status information is posted within 6 hours of notification of approval of revocation (as a result of suspected key compromise) or immediately in accordance with emergency revocation procedures. The previous CRL is removed and replaced with the updated CRL.

The EGCA issues CRLs every 12 hours with an 18 hour nextUpdate field.

4.9.8 Maximum Latency of CRLs

There are automated processes running to post CRLs when generated to the FPKI repositories. CRLs are posted initially to the Master Directory System Agent (DSA) at each Full Operational Site (FOS) and then using X.500 Directory Information Shadowing Protocol (DISP) are shadowed to all publicly-available DSAs. On each public DSA server there is a cron job running that pulls current CRLs from its local DSA and updates the local web server location for HTTP access.

If a security incident has occurred that prevents new CRLs from being published to all repository sites before the nextUpdateTime of the previous CRLs, the FPKIMA will notify the FPKI community by sending a digitally-signed email to the appropriate POCs.

4.9.9 On-Line Revocation/Status Checking Availability

On-line status checking is not supported for the EGCA.

4.9.10 On-Line Revocation Checking Requirements

On-line status checking is not supported for the EGCA.

4.9.11 Other Forms of Revocation Advertisements Available

EGCA does not employ other methods to publicize the certificates it has revoked.

4.9.12 Special Requirements Related to Key Compromise

When an EGCA certificate is revoked or Subscriber certificate is revoked because of compromise, or suspected compromise, of a private key, a CRL is issued as soon as possible and always within 18 hours of notification.

If one of the EGCA keys is compromised, the FPKIMA will notify the EAO, the FPKIPA and all EGCA Subscribers. The compromised root certificate will be added to the CRL and a CRL either with no nextUpdateTime or a nextUpdateTime past the expiration time of the certificate will be posted.

If directed by the EAO a replacement CA root certificate and key pair will be generated and all Subscribers of the compromised CA will be issued new certificates. The new root certificate and new Subscriber certificates will be securely distributed to all authorized Sponsors.

4.9.13 Circumstances for Suspension

Certificate suspension is not allowed by the EGCA.

4.10 CERTIFICATE STATUS SERVICES

The FPKIMA does not support Certificate Status Services for the EGCA.

4.11 END OF SUBSCRIPTION

Certificates are removed from the FPKI repository after their expiration date.

4.12 KEY ESCROW AND RECOVERY

4.12.1 Key Escrow and Recovery Policy and Practices

EGCA private keys are never escrowed. The EGCAs do not generate Public/private key pairs on behalf of the subscriber; therefore the EGCA is never in possession of Subscriber private keys.

4.12.2 Session Key Encapsulation and Recovery Policy and Practices

Subscriber keys are generated by the Subscriber and therefore are never in the possession of the EGCA.

5 FACILITY MANAGEMENT AND OPERATIONAL CONTROLS

5.1 PHYSICAL CONTROLS

The FPKIMA imposes physical security requirements that provide the protections specified below. All physical control requirements apply to the EGCA.

The FOS-W and FOS-E sites adhere to the [NIST SP 800-53] Physical and Environmental controls commensurate with the impact level of the FPKI Trust Infrastructure, which include control of physical access points to the facility where the information system resides and verifying individual access authorizations before granting access to the facility.

For FOS-E, the facility Network Operations Center (NOC) immediately notifies the FPKIMA team in the event of any incident that could impact facility operations or procedures, or the operation of the FPKI. For FOS-W, the facility management immediately notifies the FPKIMA team in the event of any incident that could impact facility operations or procedures, or the operation of the FPKI.

The CA is protected from unauthorized access while the cryptographic module is installed and activated. The cryptographic module activation information is stored in the [Redacted for security purposes] individual security bags. By design, all CA equipment stays activated, but is stored in the safe when the equipment is not activated (e.g., when equipment is damaged or inoperable). Inoperable or damaged equipment that cannot be stored in the safe will remain in the locked CA Information Process System (IPS) security container until it is either restored to operation on site, or sanitized and shipped out for service or disposal.

At FOS-W, the EGCA equipment is housed in a locked GSA [Redacted for security purposes]/NSA approved IPS security container within a locked cage with multiple additional controlled access points located in a locked room inside a locked data center. At FOS-E, the EGCA equipment is housed in another locked GSA [Redacted for security purposes]/NSA approved IPS security container within a locked cage with multiple access points within a locked data center.

5.1.1 Site Location and Construction

The FPKI FOS-W Site is in a [Redacted for security purposes] data center. The FOS-W Site is located at:

[Redacted for security purposes]

At all times, all personnel gaining access to the facility must pass through the building's security checkpoint. GSA issues PIV cards that are used for GSA building access to all FPKIMA personnel. The contractor-owned data centers issue contractor-controlled badges to FPKIMA personnel for access to those facilities. [Redacted for security purposes] are granted authorization for building access through a contractor-owned

PACS system. Only FPKI [Redacted for security purposes] are granted cage access through those same PACS systems. All other personnel must be accompanied by an [Redacted for security purposes] and must sign a Visitor or Personnel Sign-in Log.

The FPKI FOS-E Site is in a [Redacted for security purposes] data center. The FOS-E Site is located at:

[Redacted for security purposes]

At all times, all personnel gaining access to the facility must pass through the building's security checkpoint. FPKIMA personnel receive data center B badges. Only [Redacted for security purposes] have access to keys for the locked cage housing the FPKI systems.

These sites are consistent with facilities used to house high value, sensitive information consistent with the required physical access controls described in *FPKI Security Controls Profile of Special Publication 800-53, Security Controls in PKI Systems* [FPKI Security Profile].

5.1.2 Physical Access

5.1.2.1 Physical Access for CA Equipment

The EGCA equipment is always protected from unauthorized access. Physical access controls are implemented to reduce the risk of equipment tampering even when the cryptographic module is not installed and activated.

Physical and environmental protection policies and procedures have been developed and documented, and are reviewed and updated biennially in accordance with the physical and environmental protection security controls outlined in [NIST SP 800-53]. See *FPKI Trust Infrastructure System Security Plan* [FPKI SSP], "Physical and Environmental Protection" security control section for more details.

The EGCA is secured in a two-person control manner. A locked CA IPS security container houses the EGCA Server. The two-person control is attained by separation of access responsibilities: [Redacted for security purposes] has access to the cage, while [Redacted for security purposes] has access to the CA IPS security container. The combination of the two individuals is required to access the critical system providing two-person control. The Trusted Roles present whenever the CA IPS security container is accessed sign the Secured Rack Access Log, which is checked by the auditor during the [Redacted for security purposes] audits and retained as part of the logs available during the annual PKI Compliance audit. The keyboard-video-mouse (KVM) that is used to access the EGCA server is also housed in the CA IPS security container, which requires the same two-person control. Using a site-to-site VPN between the FOS-W and FOS-E sites, at the CA subnet level, an equivalent [Redacted for security purposes] at the other site can be used to access the EGCA system at that other site. Both the [Redacted for security purposes] must remain in the cage while access to the CA is unlocked. The [Redacted for security purposes] is never left in the FPKI cage without escort.

The [Redacted for security purposes] and at least one [Redacted for security purposes] are required to enable the [Redacted for security purposes] for use with the CAs, thereby providing multi-person control.

All access into and out of the FPKI cage is recorded in the PACS and/or a manual log. The persons accessing the EGCA record the event in both the FPKI cage access log and in the Secured Rack Access Log.

At both locations, every individual gaining access to the facility must pass through the facility's security checkpoint.

At FOS-W, the PACS include a cage door contact sensor, electronically monitoring the cage housing the CAs for any intrusions (authorized or unauthorized) at all times. The PACS system at FOS-W also logs successful and failed cage access attempts. Contractor-operated cameras are monitored at all server room entry and exit points.

At FOS-E, the facility security guards monitor the entire campus manually and electronically (via video recorders), including the building housing the CAs, for any intrusions (authorized and unauthorized) at all times. The FOS-E cage has the same cage door contact sensor, electronically monitoring the cage housing the CAs for any intrusions (authorized or unauthorized) at all times.

Access to the EGCA and private signing keys requires multi-person access. When not in use, the [Redacted for security purposes] is stored in a security container. Other than the CA IPS security containers at each site, there are three security containers (SCs) used for storage of sensitive materials in FPKI operations: the onsite (SC1) at the [Redacted for security purposes], the (SC2) at the [Redacted for security purposes], and the onsite (SC3) at the [Redacted for security purposes] have access to SC1 and SC3. The combination to the SC2 at the [Redacted for security purposes] is known only to [Redacted for security purposes].

Stored within the [Redacted for security purposes] SCs are the [Redacted for security purposes]-sensitive materials, including the [Redacted for security purposes] used for CA operations, the [Redacted for security purposes] keys, backup media, and the [Redacted for security purposes] secure flash drive (a password protected device, storing encrypted copies of activation data and other sensitive data).

Also stored within the FOS-W and FOS-E Site SCs are the [Redacted for security purposes] security bags, which are used to store the [Redacted for security purposes]-sensitive materials, including [Redacted for security purposes] secure flash drive (a password protected device, storing encrypted copies of activation data and other sensitive data), backup tokens, and the [Redacted for security purposes] keys. The [Redacted for security purposes] keys, and backup tokens will be stored in three different security bags and in two separate drawers. The [Redacted for security purposes] is responsible for assigning security bags and secure flash drives to the [Redacted for security purposes]. (See Section 6.4.2)

[Redacted for security purposes]. Only the [Redacted for security purposes] have the combination to SC2. However, it is housed in a room only accessible to [Redacted for security purposes].

Designated FPKI roles [Redacted for security purposes] are the only personnel with unescorted access to the FPKI cage. [Redacted for security purposes] are the only personnel with access to the FOS security containers. [Redacted for security purposes] and [Redacted for security purposes] are the only personnel with access to the [Redacted for security purposes] security bags, but only [Redacted for security purposes] have access to the locked CA IPS security container. [Redacted for security purposes] are the only personnel that have OS accounts. [Redacted for security purposes] are the only personnel that have [Redacted for security purposes] accounts.

Table 5.1.2.1-1 summarizes the separation of roles and physical allocation.

Table 5.1.2.1-1. EGCA Multiple Person Control Access Matrix

[Redacted for security purposes]

At least two individuals are assigned for each FPKI Trusted Role (Auditor, Officer, Administrator, and Operator). The [Redacted for security purposes] is the only FPKI role that has access to EGCA signing functions and must be accompanied by an [Redacted for security purposes].

Automatic logs are generated each time the CA is started, an Entity connects (or unsuccessfully attempts to connect) to the CA, or the private signing key is used.

When not in use, the [Redacted for security purposes] are stored in a security container controlled by [Redacted for security purposes].

When not in use, the [Redacted for security purposes] security bags are stored in an SC that is controlled by [Redacted for security purposes]. These two roles have the authority to access the FOS site SCs to allow [Redacted for security purposes] access to the individual-assigned security bags. The cryptographic module activation information is stored in the [Redacted for security purposes] security bags. Normally, all CA equipment stays activated. If the CA equipment must be inactive (e.g., when equipment is damaged, inoperable), it is stored in the safe. Inoperable or damaged equipment that cannot be stored in the safe will remain in the locked CA IPS security container until it is either restored to operation on site or sanitized and shipped out for service or disposal.

The EGCA require M of N authentication to start the software user interface that issues or revokes certificates. The activation data is a [Redacted for security purposes] token split into multiple parts with the number of parts being greater than the number of [Redacted for security purposes]. Two (2) parts are required for activation. Each [Redacted for security purposes] is given one part of the [Redacted for security purposes] that is stored as a file on FIPS 140-2 Level 3 validated USB Flash Drives stored in security bags, which are stored in onsite security containers when not in use. The last part is given to [Redacted for security purposes]. Per FPKIMA policy, both

[Redacted for security purposes] and an [Redacted for security purposes] must provide their piece of the [Redacted for security purposes] and a password for that file to activate the user interface to an EGCA user interface (i.e., [Redacted for security purposes]].

Graphic User Interface (GUI), known as the [Redacted for security purposes]).

[Redacted for security purposes] are responsible for ensuring that their security bag is locked prior to returning to the [Redacted for security purposes] for storage in the SC.

[Redacted for security purposes] perform a security check of the facility and complete the appropriate logs (Personnel Sign-in Log, Visitors Log, Secured Access Log, Secured Rack Access Log), ensuring all systems are operating in the appropriate state, and that all sensitive material has been secured appropriately before the last authorized individual leaves the FPKI cage.

5.1.2.2 Physical Access for RA Equipment

The EGCA does not have an RA application.

5.1.2.3 Physical Access for CSS Equipment

The EGCA does not have any CSS Equipment.

5.1.3 Power and Air Conditioning

Both facilities have backup power that will allow the EGCA to continue operating in case power to the facility is interrupted. The backup power will keep the EGCA and Repositories functioning until commercial power is restored. If commercial power will be unavailable longer than the backup power capacity, the facility will notify the FPKIMA with enough time to allow trusted roles to travel to the site and affect an orderly shutdown of the equipment.

FOS-W: [Redacted for security purposes] data centers utilize uninterruptible power systems and associated flywheel backup for critical electrical delivery to all computer hardware, and to telecommunications systems (routers, switches and applicable phone systems) within the data center. In association with the UPS Systems, Service Provider data centers also utilize stand-by emergency generators and appropriate automatic switching in the event of unplanned utility outages.

The landlord provides backup units for immediate failover for the primary environmental systems such as HVAC and electrical. The data center has the following features in place, as per the lease agreement with the data center landlord, to provide environmental controls:

- The building is outfitted with five 1 megawatt Hitec Rotary UPS generators.
- The data center rotary generators use internal flywheel for UPS and, therefore, do not require battery backup.

The HVAC system [Redacted for security purposes] consists of three energy efficient HVAC direct drive units in an N+2 configuration. There are also nine water cool chillers at the data center.

Within industry acceptable levels, [Redacted for security purposes] maintains temperature and humidity levels inside the data centers, which are monitored by sensors located throughout the raised floor area and maintained at defined levels (system tolerances).

Environmental systems are monitored 24/7 and are maintained by Building Engineers and/or third parties. Monthly reports are reviewed by [Redacted for security purposes] Management to ensure that the generators were tested and that environmental monitoring was performed.

FOS-E: The data center is connected to multiple UPS systems that provide temporary backup power in the event of a power failure at the FOS-E site. The UPS systems will keep the servers powered long enough for the local generators to turn on and start supplying power to the server room equipment. There are Service Level Agreements in place to ensure the UPS devices are inspected and maintained quarterly, semi-annually, and annually by a third-party vendor. In addition, there are multiple dedicated fueled electric generators to assist in a power failure. The generators are also inspected weekly by the third party vendor.

The facility has five redundant chilled-water heat exchange systems with 2,000 tons of chilled water to cool the building. Humidity is maintained at 45% - 55%. Temperature and humidity are monitored and maintained at acceptable levels, within the facility where the information system resides. Temperature and humidity is monitored onsite and offsite. The Building Management System (BMS) is used to monitor any alarms.

5.1.4 Water Exposures

FOS-W: All servers are located on a raised platform and away from any water. There are floor drains and below-floor water sensing devices. Master shut-off valves are located in secured areas and can be accessed by key facility members in the event of an emergency.

FOS-E: All production servers are located on a raised platform and away from water. All production servers are protected from water damage resulting from broken plumbing lines or other sources of water leakage by providing master shutoff valves that are accessible, working properly, and known to key personnel. Leak detection mechanisms are also located on each of the HVAC and Chiller units and under the datacenter floor. Water-resistant Type TC cable is used.

5.1.5 Fire Prevention and Protection

FOS-W: [Redacted for security purposes] data centers are equipped with smoke detectors, fire alarms (visual & audible type), and dry-pipe water suppression. All of these indicators are electronically tied to the building's alarm system for auto-notification to public response facilities.

The facility is protected by a Siemens-based fire monitoring system with detectors located on the ceiling and under the raised floor. The computer room is fire protected by a pre-action, double inter-lock dry pipe suppression system. Environmental systems are

monitored 24/7 and are maintained by Building Engineers and/or third parties. Monthly reports are reviewed by [Redacted for security purposes] Management to ensure that the generators were tested and that environmental monitoring was performed.

FOS-E: Fire suppression and detection devices/systems that can be activated in the event of a fire are installed. The fire suppression system is zone and pre-action. The fire suppression system is a dry pipe system. There are also handheld fire extinguishers and smoke detectors available. The data center facility is equipped with fire alarms that are monitored by third party security personnel. In the event of a fire, the security, facility, and the fire department are automatically notified.

5.1.6 Media Storage

Any media that has been digitally connected to (e.g., inserted in) the EGCA or other system in the FPKI Trust Infrastructure CA zone is stored at the FPKI sites or kept under two-party control when transferred between sites to protect it from unauthorized physical access, in accordance with the SOPs. Media containing data from an FPKI Trust Infrastructure system, including the EGCA systems, is stored in the SC to protect it from accidental damage (water, fire, electromagnetic).

5.1.7 Waste Disposal

The disposal of sensitive or classified information is handled in accordance with the GSA FTS procedures for disposal of such material.

5.1.8 Off-Site backup

Backup information is stored in a security bag and replicated to the other site.

Whenever a certificate is issued or revoked, and other times as needed, the EGCA database is backed up and restored at the other FOS site, using standard [Redacted for security purposes] procedures. The replicated CA and the current backup of the CA database and private keys is sufficient to recover from a system failure.

5.2 PROCEDURAL CONTROLS

5.2.1 Trusted Roles

A trusted role is one whose incumbent performs functions that can introduce security or operational incidents if not carried out properly, whether accidentally or maliciously. The people selected to fill these roles are responsible for the integrity of the CA. The functions performed in these roles form the basis of trust for all uses of the EGCA. Two approaches are taken to increase the likelihood that these roles can be successfully carried out. The first ensures that the person filling the role is trustworthy and properly trained. The second distributes the functions among more than one person, so that any malicious activity would require collusion.

The ISSM and ISSO are Information Assurance roles appointed in accordance with applicable legislation and proscribing directives. The DAA appoints the ISSM, and the ISSM appoints the ISSO. The following is the list of Trusted Roles:

- *Administrator* authorized to install, configure, and maintain the Operating Systems, Applications and Directory Software; establish and maintain Operating System user accounts; configure Operating System profiles and audit parameters; and generate component keys.
- Officer authorized to issue and revoke certificates; maintain the CA software [Redacted for security purposes]; establish and maintain CA application and database accounts; and configure CA software profiles and audit parameters.
- Auditor authorized to view and maintain audit logs.
- *Operator* authorized to perform system backup and recovery.

5.2.1.1 Administrator

The Administrator role is responsible for:

- Installation, configuration, and maintenance of the Operating Systems(OS) and Directory Software;
- Establishing and maintaining OS and directory system accounts;
- Configuring audit parameters for the OS and directory;
- Assisting in Generating and Backing up CA keys; and
- Restarting OS and services in case of system failures.

Administrators do not issue certificates.

5.2.1.2 Officer

The Officer role is responsible for issuing certificates, including:

- Registering new Subscribers;
- Verifying the accuracy of information included in certificates;
- Executing the issuance of certificates;
- Validating revocation requests and executing the revocation of certificates;
- Configuring certificate profiles or templates and audit parameters for the CA software; and
- Generating and backing up CA keys.

5.2.1.3 Auditor

The Auditor role is responsible for:

- Reviewing, maintaining, and archiving audit logs; and
- Performing or overseeing internal compliance audits to ensure that the EGCA is operating in accordance with this CPS.

5.2.1.4 Operator

The Operator role may be responsible for the some operation of the EGCA including system backups and recovery or changing recording media. The Operator also assists the Administrator as directed by the Administrator.

5.2.2 Number of Persons Required per Task

To best ensure the integrity of the EGCA equipment and operation, no individual will be assigned more than one Trusted Role. The separation provides a set of checks and balances over the EGCA operation. Since [Redacted for security purposes] is required to gain access to the FPKI facilities, at least one of the participants will always be [Redacted for security purposes].

Only [Redacted for security purposes] has access to the locked CA IPS security container containing EGCA equipment. Therefore, both [Redacted for security purposes] are required for any task associated with the EGCA and Hardware Security Module (HSM), including HSM activation and backup and EGCA key generation, certificate issuance, and certificate revocation.

Under no circumstances does any FPKI role perform its own auditor function.

5.2.3 Identification and Authentication for Each Role

Individuals identify and authenticate themselves before being permitted to perform any actions set forth above for that Trusted Role.

At the operating system level, authentication is done by system logon controlled by account authentication in Active Directory. Trusted Roles are given role-based access control on the system enforced by security groups in Active Directory. [Redacted for security purposes] have local and Domain [Redacted for security purposes] rights on the systems (with separate accounts providing those rights).

[Redacted for security purposes] are both identified and authenticated by the CA application via [Redacted for security purposes] files (software tokens) assigned to their respective roles, and by the HSM via [Redacted for security purposes] keys assigned to their respective roles. [Redacted for security purposes] are also identified and authenticated by the CA database and HSM via accounts assigned to the [Redacted for security purposes] role.

5.2.4 Separation of Roles

The separation of roles for the EGCA, which is operated at a high eAuthentication level of assurance, is as follows:

- Individual FPKIMA personnel are specifically designated to the four roles defined in Section 5.2.1 above. Individuals may assume only one of the Officer, Administrator, Operator, and Auditor roles. No user identity can:
 - o Assume both the Administrator and Officer roles; or
 - o Assume the Auditor and any other roles.

The EGCA's crypto module is activated by using the [Redacted for security purposes] and tokens.

Separation of duty is enforced by only the [Redacted for security purposes] has an account to log onto the system. Each [Redacted for security purposes] logs on using his own account. Once [Redacted for security purposes] is logged on to the EGCA server,

the [Redacted for security purposes] is given logical access to the [Redacted for security purposes] interface for the EGCA access to the functions for certificate issuance and revocation. The [Redacted for security purposes] interface requires two of N Trusted Roles enter the activation information for a [Redacted for security purposes]. One must be [Redacted for security purposes] and one must be [Redacted for security purposes].

Audit log data is generated automatically by the CA for all access to CA activities. [Redacted for security purposes]

5.3 PERSONNEL CONTROLS

5.3.1 Qualifications, Experience, and Clearance Requirements

The EAO and the FPKIMA are responsible and accountable for the operation of the EGCA.

All persons filling trusted roles are selected on the basis of loyalty, trustworthiness, and integrity, and are U.S. citizens. The FPKIMA PM and program management team are responsible for evaluating the qualification of each individual selected for a trusted role. The ISSO has oversight of the training provided to trusted roles.

All FPKI personnel serving in Trusted Roles hold TOP SECRET security clearances.

Personnel security procedures are in place, which include separation of duties (in compliance with the CP), least privilege, and individual accountability to mitigate internal security risks due to the actions of personnel as outlined in [NIST SP 800-53]. See [FPKI SSP] "Personnel Security" security control section for more details.

5.3.2 Background Check Procedures

FPKIMA personnel in Trusted Roles hold Top Secret clearances that require extensive background checks by Government Security personnel. Top Secret clearances are further subject to periodic reviews at least every five years.

5.3.3 Training Requirements

All Trusted Roles undergo security awareness training prior to their appointment to a Trusted Roles and on a periodic basis. They are also trained on the operations of the system.

All personnel performing duties with respect to the operation of the EGCA receive comprehensive training. Training (including On-The-Job-Training (OJT) and review of procedures) is conducted in the following areas by product engineers:

- CA/RA security principles and mechanisms;
- All PKI software versions in use on the EGCA;
- All PKI duties they are expected to perform; and
- Disaster recovery and business continuity procedures.

Training in the overall security procedures of the FPKI is conducted for all personnel at the initial full operation capability of the EGCA. When a person is assigned to a new FPKI Trusted Role, they receive training in all the operational duties for that role; including a period of shadowing another in that role and then a period of reverse shadowing. In addition, training and review of security procedures is conducted at the time a change in procedures occurs and/or annually. Personnel are required to sign acknowledgements that they have received this training. All personnel training records are maintained by the ISSO.

5.3.4 Retraining Frequency and Requirements

Any significant change to the operations is documented and personnel are informed and made aware of changes in accordance with the personnel training procedures defined in the SOPs. All FPKIMA personnel participate in mandatory refresher training annually to ensure all affected personnel are aware of new changes to procedures and configuration changes. In addition, immediate OJT is conducted when any changes occur within the EGCA operations. Examples of such changes are EGCA software or hardware upgrades, changes in automated security systems, and relocation of equipment. The ISSO maintains a record of the training received by each person assigned to an FPKI Trusted Roles.

5.3.5 Job Rotation Frequency and Sequence

Any rotation or termination of FPKIMA personnel shall not impact the continuity and integrity of the FPKI services. Since there are multiple people fulfilling each trusted role, there is time to identify and train a replacement any time one individual rotates or terminates his/her position within the FPKIMA.

5.3.6 Sanctions for Unauthorized Actions

The FPKIPA and/or EAO take appropriate administrative and disciplinary actions against personnel who have performed unauthorized actions involving the EGCA or its repository. In the event of an unauthorized action, the ISSO immediately investigates the incident. After the investigation, the ISSO and ISSM determine if the action warrants disciplinary actions based on severity and the recurring frequency of the indiscretion. If the unauthorized action is a significant indiscretion, it is reported to the EAO, the FPKI PM, and the FPKIPA. If the incident is not severe, immediate remedial training is conducted to ensure the offending party is made aware of his/her action and trained on the correct actions in order to prevent further indiscretions.

5.3.7 Independent Contractor Requirements

Contractor personnel employed to perform functions pertaining to the EGCA will have the necessary experience, as determined by their supervisor and PM, to be able to fulfill the required functions of their assigned role when given appropriate training on the operational procedures by the FPKIMA. All personnel assigned to the FPKIMA will be U.S citizens. All personnel assigned to FPKIMA Trusted Roles will hold an active U.S. Government Top Secret Clearance. EGCA contractors and subcontractors are contractually obligated to perform their duties in accordance with this CPS.

5.3.8 Documentation Supplied To Personnel

The FPKIMA makes available to all of its personnel the [EGCA CP], EGCA CPS, FPKIMA SOPs and any relevant statutes, policies or contracts when an individual is first assigned to an FPKIMA role.

When these documents are revised, FPKIMA personnel are notified of the changes and updated documents are provided in electronic format via secure file transfer protocol (FTP) or a secure file storage site.

5.4 AUDIT LOGGING PROCEDURES

The FPKIMA generates audit log files for all events relating to the security of the EGCA. In addition to the audit logs detailed below, information relevant to certificate issuance and certificate revocation events is captured on certificate issuance and certificate revocation forms. Where possible, the security audit logs are automatically collected. Where this is not possible, a logbook, paper form, or other physical mechanism is used, depending on the audited event. All security audit logs, both electronic and non-electronic, are retained and made available during compliance audits.

Formal audit and accountability policies and procedures have been developed and documented, and are periodically updated in accordance with [NIST SP 800-53]. See [FPKI SSP] "Audit and Accountability" security control section for more details.

5.4.1 Types of Events Recorded

Security auditing capabilities of the EGCA repository, the EGCA operating system, and CA applications have been enabled for logging the types of events specified in Table 5.4-1. The table indicates whether the auditable event is logged automatically by the application/operating system, is logged manually in a logbook as prescribed by applicable procedures, or both. A message from any source requesting an action by the EGCA is an auditable event. The message must include message date and time, source, destination and contents. At a minimum, each audit record includes the following (either recorded automatically or manually for each auditable event):

- The type of event;
- The date and time the event occurred;
- A success or failure indicator when executing the EGCA signing process;
- A success or failure indicator when performing certificate revocation; and
- The identity of the entity and/or operator (of the EGCA) that caused the event.

The FPKIMA staff has verified (i.e., obtained vendor statements and conducted direct testing) that the equipment and application software supports capturing audit logs for the events specified in Table 5.4-1 through HTTP access, error logs, and system access logs. Firewall logs are also used to audit who is accessing or attempting to access the system. [Redacted for security purposes], Directory Server Agent logs, firewall operating system access logs and external firewall logs are audited.

Auditable Event	FPKI System			CA Enclave			
	Manual	Automatic	Location	Manual	Automatic	Location	
SECURITY AUDIT							
Any changes to the Audit parameters, e.g., audit frequency, type of event audited	√	✓	CM Package [Redacted for security purposes] [Redacted for security purposes] OS Logs	*	~	CM Package [Redacted for security purposes]	
Any attempt to delete or modify the Audit logs		After a modification following any archive operation	[Redacted for security purposes] (Security) [Redacted for security purposes] OS Logs [Redacted for security purposes]		√	[Redacted for security purposes] (Security) Internal [Redacted for security purposes] Audit Log	
IDENTIFICATION AND AUTHENTICATION							
Successful and unsuccessful attempts to assume a role		√	[Redacted for security purposes] [Redacted for security purposes] OS Logs		√	[Redacted for security purposes] [Redacted for security purposes] (Application)	
Change in the value of maximum authentication attempts	✓	√	CM Package [Redacted for security purposes] [Redacted for security purposes] OS Logs	√	√	CM Package [Redacted for security purposes]	
Maximum number of unsuccessful authentication attempts during user login		√	[Redacted for security purposes] (Security) [Redacted for security purposes] OS Logs		√	[Redacted for security purposes] (Security) [Redacted for security purposes] (Application)	
An Administrator unlocks an account that has been locked as a result of unsuccessful authentication attempts		✓	[Redacted for security purposes] (Security) [Redacted for security purposes] OS Logs		~	[Redacted for security purposes] (Security)	
An Administrator changes the type of authenticator, e.g., from password to biometrics	√		CM Package	*		CM Package	
KEY GENERATION							
Whenever the CA generates a key. (Not mandatory for single session or one-time use symmetric keys)				√	~	Key Signing Ceremony Internal [Redacted for security purposes] Audit Log	

Auditable Event	FPKI System			CA Enclave			
	Manual	Automatic	Location	Manual	Automatic	Location	
PRIVATE KEY LOAD AND STORAGE							
The loading of Component private keys					√	HSM Syslog (backup and restore from token)	
All access to certificate subject private keys retained within the CA for key recovery purposes					~	HSM Syslog (backup and restore from token)	
TRUSTED PUBLIC KEY ENTRY, DELETION AND STORAGE							
All changes to the trusted public keys, including additions and deletions				√		Key Signing Ceremony	
PRIVATE KEY EXPORT							
The export of private-keys (keys used for a single session or message are excluded)				√	√	HSM Syslog (backing up partition to token)	
CERTIFICATE REGISTRATION							
All certification requests				√	√	Internal [Redacted for security purposes] Audit Log	
CERTIFICATE REVOCATION							
All certificate revocation requests				~	√	Internal [Redacted for security purposes] Audit Log	
CERTIFICATE STATUS CHANGE APPROVAL							
The approval or rejection of a certificate status change request				✓		Letter of Authorization MOU	
CA CONFIGURATION							
Any security-relevant changes to the configuration of the CA				✓	√	CM Package [Redacted for security purposes]	
ACCOUNT							

Auditable Event		FPKI	System		CA I	Enclave
	Manual	Automatic	Location	Manual	Automatic	Location
ADMINISTRATION						
Roles and users are added or deleted	√	*	Event Log [Redacted for security purposes] OS Logs Training records and access list	<i>*</i>	√	Event Log Training records and access list
The access control privileges of a user account or a role are modified	√	✓	Event Log [Redacted for security purposes] OS Logs Training records and access list	*	✓	Event Log Training records and access list
CERTIFICATE PROFILE MANAGEMENT						
All changes to the certificate profile				√	✓	PA Meeting Minute Internal [Redacted for security purposes] Audit Log
REVOCATION PROFILE MANAGEMENT						
All changes to the revocation profile				√	√	PA Meeting Minutes Internal [Redacted for security purposes] Audit Log
CERTIFICATE REVOCATION LIST PROFILE MANAGEMENT						
All changes to the certificate revocation list profile				√	√	PA Meeting Minutes Internal [Redacted for security purposes] Audit Log
MISCELLANEOUS						
Installation of the Operating System	~	~	[Redacted for security purposes] CM Package [Redacted for security purposes] [Redacted for security purposes] OS Logs	<i>*</i>	√	[Redacted for security purposes] CM Package [Redacted for security purposes]
Installation of the CA				√	√	[Redacted for security purposes] Build Documents CM Package for new or

Auditable Event		FPKI	System		CA Enclave		
	Manual	Automatic	Location	Manual	Automatic	Location	
						changed baselines [Redacted for security purposes]	
Installing hardware cryptographic modules				√	√	CM Package Build Documents HSM Syslog	
Removing hardware cryptographic modules				√		CM Package	
Destruction of cryptographic modules				√		CM Package or Decommission Package	
System Startup		√	[Redacted for security purposes] [Redacted for security purposes] OS Logs	√	√	[Redacted for security purposes] HSM syslog	
Logon Attempts to CA Apps					*	Internal [Redacted for security purposes] Audit Log [Redacted for security purposes] (Application)	
Receipt of Hardware / Software	✓		Purchase or Receiving Documents	√		Purchase or Receiving Documents	
Attempts to set passwords	√		[Redacted for security purposes] (Security) [Redacted for security purposes] OS Logs (Secure)		√	[Redacted for security purposes]	
Attempts to modify passwords	√		[Redacted for security purposes] (Security) [Redacted for security purposes] OS Logs (Secure)		√	[Redacted for security purposes]	
Backing up CA internal database				✓		System Maintenance Log	
Restoring CA internal database				√		System Maintenance Log	
File manipulation (e.g., creation, renaming, moving)	√	*	CM Package [Redacted for security purposes] [Redacted for security purposes] OS Logs	·	✓	CM Package [Redacted for security purposes]	

Auditable Event	FPKI System			CA Enclave			
	Manual	Automatic	Location	Manual	Automatic	Location	
Posting of any material to a repository	✓	✓	[Redacted for security purposes] audit log				
			Community Notifications & Reports				
Access to CA internal database					✓	[Redacted for security purposes]	
						Internal [Redacted for security purposes] Audit Log	
All certificate compromise notification requests				~		Certificate Revocation Form	
Loading tokens with certificates				√	√	CM Package HSM Syslog	
Shipment of Tokens				✓		Purchasing and Receiving Document(s)	
Zeroizing tokens					✓	HSM Syslog	
Rekey of the CA				*	√	Key Signing Ceremony Internal [Redacted for security purposes] Audit Log	
Configuration changes to the CA server involving:							
Hardware				✓	√	CM Package [Redacted for security purposes]	
Software				√	(Application Specific)	CM Package	
Operating System				√	√	CM Package [Redacted for security purposes]	
Patches				√	~	System Maintenance Log or Patch Cycle Log	
Security Profiles				✓	√	CM Package [Redacted for security purposes]	
PHYSICAL ACCESS / SITE SECURITY							

Auditable Event	FPKI System			CA Enclave			
	Manual	Automatic	Location	Manual	Automatic	Location	
Personnel Access to room housing CA				√	√	Electronic PACS system log for FOS-WEST	
						Facility Sign In Log and Electronic building access log (both maintained by COLO provider) for FOS- EAST	
						Personnel/Visitor Sign In sheets	
Access to the CA server				√	✓	Electronic PACS system log for FOS-WEST	
						Facility Sign In Log and Electronic building access log (both maintained by COLO provider) for FOS- EAST	
						Personnel/Visitor Sign In sheets	
						Secure Rack log sheets	
						Secured Rack Access Log sheets	
Known or suspected	✓	✓	SIR	✓	✓	SIR	
violations of physical security			Electronic PACS system log for FOS-WEST			Electronic PACS system log for FOS-WEST	
			Electronic building access log (maintained by COLO provider) for FOS-EAST			Electronic building access log (maintained by COLO provider) for FOS-EAST	
ANOMALIES							
Software Error conditions		✓	[Redacted for security purposes]		✓	[Redacted for security purposes]	
			[Redacted for security purposes] OS Logs				
Software check integrity failures		✓	[Redacted for security purposes]		√	[Redacted for security purposes]	
			[Redacted for security purposes] OS Logs (aide.logs)				
Receipt of improper messages		√	Firewall logs		√	Firewall logs	
Misrouted messages		✓	Firewall logs		✓	Firewall logs	
Network attacks (suspected	✓	√	Firewall logs			Firewall logs	
or confirmed)			IDS logs		✓	IDS logs [Redacted for security	
			[Redacted for security purposes]			purposes]	

Auditable Event	FPKI System			CA Enclave			
	Manual	Automatic	Location	Manual	Automatic	Location	
Equipment failure	✓	*	SIR [Redacted for security purposes] [Redacted for security purposes] OS Logs	✓	~	SIR [Redacted for security purposes]	
Obvious and significant network service or access failures	√	*	SIR [Redacted for security purposes] [Redacted for security purposes] OS Logs	√	*	SIR [Redacted for security purposes] HSM Syslog	
Violations of Certificate Policy	✓	Some violations are recorded in various electronic logs, as documented in other areas of this table	SIR	·	Some violations are recorded in various electronic logs, as documented in other areas of this table	SIR	
Violations of Certification Practice Statement	✓	Some violations are recorded in various electronic logs, as documented in other areas of this table	SIR	*	Some violations are recorded in various electronic logs, as documented in other areas of this table	SIR	
Resetting Operating System clock		*	[Redacted for security purposes] (System) [Redacted for security purposes] OS Logs (Messages log)		~	[Redacted for security purposes] (System)	

If the following events occur, they are manually logged:

- Obtaining a third-party time-stamp
- All security-relevant data that is entered in the system
- All security-relevant messages that are received by the system
- All successful and unsuccessful requests for confidential and security-relevant information
- The manual entry of secret keys used for authentication
- Appointment of an individual to a Trusted Role
- Designation of personnel for multiparty control

5.4.2 Frequency of Processing Log

Audit logs from the Administration and Demilitarized Zones (DMZs) are collected and processed, in an automated continuous process, checking for anomalies. The automatic logger creates alarms if anomalies are encountered.

The FPKIMA Auditor reviews the CA's application audit logs and HSM audit log at least [Redacted for security purposes], and all other audit logs at least [Redacted for security purposes].

The FPKIMA Auditor examines all electronic audit logs generated at FOS-W and FOS-E, and all of the manual logs generated at FOS-W, according to the frequencies above. Manual logs generated at FOS-E are transferred to FOS-W by [Redacted for security purposes] at least [Redacted for security purposes], and included in the following [Redacted for security purposes] review. The FPKIMA Auditor examines the security audit data, paying particular attention to anomalies and suspicious entries. All security alerts and irregularities are explained in an audit log summary. The FPKIMA Auditor reviews include verifying that the log has not been tampered with, and then briefly inspecting log entries, with a more thorough investigation of any alerts or irregularities in the logs. Actions taken as a result of these reviews are documented. The FPKIMA Auditor collects and prepares audit logs for transfer.

The manual logs include:

- Personnel Sign-in log
- Visitor Sign-in Log
- secure container log
- secure rack log

The electronic logs include logs from the CA server, the [Redacted for security purposes] server, and the HSM syslog as well as the consolidated logs from the automatic logger.

5.4.3 Retention Period for Audit Log

Audit logs are stored onsite on servers until the next [Redacted for security purposes] audit, and then the logs are pulled off for Auditor analysis, put into tamper evident bags, and then stored inside the FOS-W security container. They are moved from the FOS-W security container to the Interim site security container at least [Redacted for security purposes]. Audit logs are retained offsite at the Interim storage area until they are sent to National Archives and Records Administration (NARA). The Administrator, under supervision of the Auditor, removes audit logs from the EGCA and gives them to the Auditor. Audit logs written to optical disk are labeled with the name of the program (FPKI), a description (e.g. [Redacted for security purposes] Audit), today's date or a range of dates, if applicable.

[Redacted for security purposes]

5.4.4 Protection of Audit Log

The FPKIMA Auditor performs routine review of security audit logs. The policies for protecting security audit data are as follows:

- 1. Security audit logs are automatically time stamped upon creation.
- 2. The only authorized people having read access to the logs include the [Redacted for security purposes] and others possibly designated by the FPKIMA to perform security audit processing.
- 3. Only the FPKIMA Auditor is authorized to archive audit logs.
- 4. Audit logs are deleted only under procedural multi-person control, one participating individual must be an Auditor who has no command of the CA key.
- 5. Audit logs are protected under multi-person control and cannot be modified without detection, one participating individual must be an Auditor who has no command of the CA key.

Daily audit logs are generated on time-stamped digital media and are protected from deletion and modification prior to the end of the audit log retention period. System logs are automatically time stamped. All audit logs are maintained until after the annual audit.

The FPKIMA maintains two internal Network Time Protocol (NTP) servers used to maintain and synchronize system time for all servers, appliances and applications within the EGCA. The two internal servers will be synchronized to NIST.

5.4.5 Audit Log Backup Procedures

Manual audit logs are collected [Redacted for security purposes] and stored in a secure container either in the FOS-W security container or in a separate building (Interim storage) from the FPKI facility. A second copy of the audit logs is placed in the security container and kept at FOS-W for a year in case access is needed for analysis. Audit logs written to removable media as part of the [Redacted for security purposes] audit are placed in sealed envelopes and transported to the interim site under two person control. These audit logs are archived to a NARA archive location annually.

Administration and DMZ event logs and audit summaries are backed up and time stamped automatically and on a continual basis using an automatic logging device. Copies of these and manual paper logs are moved to and stored in the secure container in a separate building (Interim storage) from the FPKI facility. Logs are placed in sealed envelopes and transported under two-person control. Two-person control is achieved by using tamper-evident envelopes with receipt numbers. The material is placed in the envelope and sealed with both people present. One then carries the envelope, while the other keeps the numbered receipt. At the destination, both people confirm there is no evidence of the envelope having been opened or tampered with, and that the number of the envelope matches the receipt number.

5.4.6 Audit Collection System (Internal vs. External)

The audit log collection system is internal to the EGCA components (see Section 5.4). Audit processes are invoked at system startup, and cease only at system shutdown.

Should it become apparent that an automated audit system has failed (as determined during the auditing process and documented in the auditing/trouble handling forms), and the integrity of the system or confidentiality of the information protected by the system is at risk (as determined by the ISSO in conjunction with the ISSM and Program Manager), the FPKIMA will suspend EGCA operation until the problem is remedied. The CA operating system is configured to shut down upon failure of the Event Logs. Section 5.4.1 describes the collection procedures (manual or automatic) for the auditable events. Section 5.4.5 describes the protection procedures for backing up audited data that has been collected.

5.4.7 Notification to Event-Causing Subject

No notice that an event was audited is provided to the individual, organization, device, or application that caused the event.

5.4.8 Vulnerability Assessments

The FPKIMA performs self-assessments of the security controls at the time of initial installation and configuration of the EGCA components. Periodic vulnerability assessments are performed [Redacted for security purposes] or following a system configuration change with the potential for effecting system security (i.e., hardware, software, or network changes or upgrades).

External penetration assessments are conducted on a quarterly basis.

The FPKIMA provides a report of the analysis of the results of both internal and external vulnerability assessments to the FPKIMA PM and ISSM, specifically indicating security vulnerabilities identified and mitigation procedures of those vulnerabilities.

5.5 RECORDS ARCHIVAL

The FPKIMA moves archive records to NARA on an annual basis. NARA receipts for archived material are filed at the Interim Site.

5.5.1 Types of Records Archived

At initialization, the EGCA system equipment configuration files were archived, as well as the CPS and any contractual agreements to which the FPKIMA is bound. During EGCA operation, the following data are recorded for archive:

Archive Requirements	Artifact to be Archived	
EGCA Certification and Accreditation	ATO Letter and ATO Report / ATO	
	Documentation	
Certificate Policy	Certificate Policy	
Certification Practice Statement	Certification Practice Statement	
Contractual obligations	Subscriber Agreement	
Other agreements concerning operations of	Entity December	
the EGCA	Entity Records	
EGCA System and Equipment	Build Documentation / Change Requests	

Configuration Documentation	/ Maintenance Logs
Modifications and updates to system or configuration	Change Requests / Maintenance Logs
Certificate requests and issuance forms	LOA / P10 file / Certificate Issuance Form
All certificates issued or published	CA Database Backup / [Redacted for security purposes] Statistical Report with P7C
Record of EGCA Re-key	Key Generation or Rollover Package
Revocation requests and revocation forms	Certificate Revocation Form
Documentation of receipt and acceptance of	Email or other out-of-band notification
certificates	from Entity (if applicable)
Subscriber agreement and identity	
authentication data as per Section 3.2,	LOA (ID Authentication) / Application /
including Requests, and LOAs (if	Subscriber Agreement (as applicable)
applicable)	
Documentation of receipt of tokens	N/A (Do no issue tokens)
All CRLs issued and/or published	CRLs / CA database backup
Other data or applications to verify archive	SF-135 – NARA Records Transmittal
contents	and Receipt
Compliance Auditor reports	Annual PKI Compliance Reports
Any changes to the Audit parameters, e.g.	Audit SOP / Change Requests / Change
audit frequency, type of event audited	Management Log
Any attempt to delete or modify the Audit	Security Incident Report (if applicable)
logs Whenever the EGCA generates a key. (Not mandatory for single session or one-time use symmetric keys)	Key Generation Rollover Package / CA Audit Log
All access to certificate subject private keys retained within the EGCA for key recovery (Not applicable for the EGCA)	N/A (The EGCA does not have access to subscriber private keys for any reason)
All changes to the trusted public keys, including additions and deletions	Issuance Form / Key Generation Documentation
The export of private and secret keys (keys used for a single session or message are excluded)	HSM Log Contained on the [Redacted for security purposes] Audit CD Enclosed in Tamper-Evident Envelope
The approval or rejection of a certificate status change request	Email
Appointment of an individual to a Trusted Role	Email or Document Authorization
Destruction of cryptographic modules	Receipt / Certificate of Destruction and Recycling / Decommission Documentation
All certificate compromise notifications;	Authenticated Revocation Form
Security Incident Reports (SIRs) with	Cystam Insidant Danset (CID)
remedial action details	System Incident Report (SIR)

Violations of Certificate Policy	System Incident Report (SIR)
Violations of Certification Practice	System Incident Report (SIR)
Statement	System metdent Report (SIR)
	eGov Certificate Issuance Authorization
Entity Records	Letter / Certificate Request Form /
	Certificate Issuance Form / Certificate
	Revocation Form (as applicable)

See Sections 5.4.6 and 5.5.6 for a description of the audit and archive collection procedures.

5.5.2 Retention Period for Archive

Items that are required to be archived in paper format are transferred to the interim site, and then to NARA so they can be retained for the required period, 10 years, 6 months. Other items, such as signed certificates and CRLs, are backed up and stored on the servers themselves. This ensures that there is always a copy available.

The auditor collects electronic log records and paper access log records on a [Redacted for security purposes] basis. The electronic records are recorded on optical disk. Electronic records written to optical disk are also included in the archive cycle.

The interim site is located at:

SRA International, Inc. 4300 Fair Lakes Ct Fairfax, VA 22033

5.5.3 Protection of Archive

Archive data is clearly labeled as follows:

- Classification Label: CUI
- Name of the Program: FPKI
- Type of item (e.g., EGCA Log Report)
- Start Date through End Date

The archive media is stored in a safe at the Interim facility, which is temperature controlled and behind locked doors.

The FPKIMA Auditor maintains a list of individuals who can access the archive files at the Interim site. Archive data is protected in safes and by using the packaging in the Audit Procedures.

The contents of the archive will not be released except as determined by the EAO, FPKIPA or as required by law. Any request for archived information must be made to the FPKIMA PM, who in consultation with the ISSM will determine if the requested

information may be provided. If release of such information is authorized, the ISSM and PM inform the ISSO, who will provide the information.

5.5.4 Archive Backup Procedures

Archive records are periodically written to transferable media (e.g., tape or optical disk) and transferred to the Interim site, and then to NARA. Transferable media is put in sealed envelopes and transferred under control of a trusted role auditor.

5.5.5 Requirements for Time-Stamping of Records

Records are clearly labeled with date/time period information of the data contained in the record. System clocks are kept synchronized via NTP and system logs are automatically time stamped.

5.5.6 Archive Collection System (Internal or External)

The archive information is collected by the FPKIMA Auditor, who is responsible for assuring, using a checklist, that all required records for archive are correctly filed in the records to be archived.

5.5.7 Procedures to Obtain and Verify Archive Information

The FPKIMA auditing official maintains logging information (and receipts) as archived data is transported to short-term and long-term archive facilities.

Archive material retrieved from NARA is verified against the logging information and receipts. Contents of the FPKIMA archives are only released upon request of the EAO or FPKIPA. Individual records pertaining to a specific certificate can be released to the authorized POC for that Subscriber upon request.

5.6 KEY CHANGEOVER

The EGCA key changeover procedures are as follows:

- 1. The EGCA will generate a self-issued certificate signed by the old private key whose *subjectPublicKeyInfo* field contains the new public key.
- 2. The EGCA will generate a self-issued certificate signed by the new private key whose *subjectPublicKeyInfo* field contains the old public key.
- 3. The EGCA will generate a self-signed certificate signed by the new private key whose *subjectPublicKeyInfo* field contains the new public key.
- 4. The EGCA and all Subscribers will process new certificates as described in this CPS.
- 5. All certificates generated as part of the key changeover process will be posted to the FPKI repository.

The EGCA signing key has a validity period of three years, and its corresponding certificate has a validity period of six years.

The EGCA will support Subscribers key changeovers by issuing and posting new certificates as required. The old private key is used to sign CRLs that contain certificates signed with that key as long as required. The old key is retained and protected.

5.7 COMPROMISE AND DISASTER RECOVERY

5.7.1 Incident and Compromise Handling Procedures

The FPKIMA responds to all incidents and suspected compromise events. Detailed procedures are explained below.

In the event of a disaster, the following steps will be accomplished to regain system functionality:

- 1. Coordinate activities with FOS-E and FOS-W facility owners. These individuals along with the FPKIMA will assess the outage and determine whether all or part of the Recovery team needs to be assembled.
- 2. Activation of the Damage Assessment and Disaster Recovery team.
- 3. Based on the severity of the event, activate the recovery procedures for that severity type.
- 4. Interface with the FPKIMA management team.
- 5. The FPKI Repository services are actively supporting traffic at both the FOS-W and FOS-E sites during normal operation. In the case of an outage or disaster at either site, the [Redacted for security purposes] at the other site will take over and the single remaining site will automatically continue to service FPKI Repository traffic.
- 6. Manage the recovery process of the affected FPKI facility.
- 7. Submit post recovery logs to FPKIPA.

The EAO will be notified as soon as possible as described in *FPKIMA Incident Management Plan* [FPKIMA IMP]. The FPKIPA will also be notified as soon as possible. If the EGCA will not be able to issue a new CRL within 36 hours from either facility, the FPKIPA will be notified.

If log analysis or other information provides reason to suspect any of the following may have occurred:

- compromise of the EGCA systems;
- physical or electronic attempts to penetrate FPKI Trust Infrastructure systems; or
- denial of service attacks on FPKI Trust Infrastructure repositories, [FPKIMA IMP]
 will be followed to investigate and diagnose the suspected incident. The FPKIPA
 and other appropriate government and non-government organizations will be
 notified as soon as possible as described in [FPKIMA IMP].

Incident response policies and procedures have been developed, documented and are reviewed and updated periodically, in accordance with [NIST SP 800-53]. See [FPKI SSP] "Incident Response" security control section for more details.

5.7.2 Computing Resources, Software, and/or Data Are Corrupted

In the event the EGCA equipment is damaged or rendered inoperative, but the EGCA signature keys are not destroyed, EGCA operation is reestablished as quickly as possible, giving priority to the ability to generate certificate status information.

In order to provide 6-hour window for EGCA service re-activation, the FPKIMA has implemented a synchronized FOS-E site. The FOS-E site includes an identical configuration of the FOS-W site.

During system restoration, the FPKIMA needs to ensure the EGCA CRLs are current with latest certificates revoked. Additionally, certificates need to be validated and new public keys certificates issued in the event anomalies exist.

The following reports are generated:

- Activity log this log is maintained throughout the disaster recovery process;
- Test plan results;
- Equipment list Update configuration management; and
- Restoration Expense report.

5.7.3 EGCA Private Key Compromise Procedures

If the EGCA signature keys are compromised or lost (such that compromise is possible even though not certain) the following procedure is executed:

- 1. If possible, the certificate of the compromised key will be revoked. A compromised key can be used to sign the new CRL.
- 2. The EAO, Subscribers, and the FPKIPA and all of its member entities (the POCs list is retrieved from the secure storage container) will be securely notified via telephone to the designated POCs.
- 3. The EGCA will generate a new EGCA key pair in accordance with procedures set forth in Section 6.1.
- 4. New EGCA certificates will be issued to Subscribers also in accordance with Section 4.3.

The FPKIMA will also investigate and report to the EAO and FPKIPA what caused the compromise or loss, and what measures have been taken to preclude recurrence.

5.7.4 Business Continuity Capabilities After a Disaster

The EGCA servers operate with back-up power and telecommunications and appropriate infrastructure system redundancies to minimize outages. However, if an outage appears likely to become, or becomes, an extended outage, the disaster recovery plan will come into effect. An extended outage is currently defined as one in which the ability of EGCA to revoke certificates cannot be re-established within 24 hours, however the FPKIMA has the ability to respond to an extended outage at one site. EGCA operations are redundant across both sites and will tolerate a complete outage at either site.

In the case of a disaster whereby both the FOS-W and FOS-E installations are physically damaged, the EAO, all Sponsors, the FPKIPA and all of its member entities will be securely notified and the procedures described in Section 5.7.3 will be followed. The EGCA installation will then be completely rebuilt, by reestablishing the EGCA equipment, generating new private and public keys, being re-certified, and re-issuing all certificates.

5.8 CA OR RA TERMINATION

In the event of termination of the EGCA operation, certificates signed by the EGCA will be revoked, following the standard procedures for revoking certificates (see section 4.9.3). The FPKIMA will advise, using secure communication (callback and challenge-response), all Sponsors, to which the EGCA has issued certificates, of its termination. All documentation and data will be archived using the archival procedures in section 5.5.3.

The FPKIMA Team will coordinate scheduled termination with Sponsors when authorized by the EAO or FPKIPA.

Entities will be given as much advance notice as circumstances permit, and attempts to provide alternative sources of interoperation will be sought in the event the EGCA is terminated.

6 TECHNICAL SECURITY CONTROLS

The FPKI Trust Infrastructure implements an array of technical security controls in accordance with [NIST SP 800-53] that pertain to this section. See [FPKI SSP] "Access Control," "Audit and Accountability," Identification and Authentication," and "System and Communication Planning" security control sections for more details.

6.1 KEY PAIR GENERATION AND INSTALLATION

6.1.1 Key Pair Generation

6.1.1.1 CA Key Pair Generation

The EGCA was established with a [Redacted for security purposes] CA. The key pair for the EGCA was generated on the [Redacted for security purposes] cryptographic module. The key pair generation is RSA for digital signature in compliance with FIPS 140-2, level 3. The private key is never exposed outside the module in unencrypted form. After the key pair generation process, the [Redacted for security purposes] partition was backed up onto a secure token and restored to a second [Redacted for security purposes] at the alternate site. Backup copies of the [Redacted for security purposes] private keys are also created and stored in secure containers at both sites and the Interim site.

EGCA private keys are generated using the EGCA Key Signing Ceremony procedures. These procedures document the role separation and provide an auditable trail. The Key Signing Ceremony procedures are completed with a witness present, each step is verified and the document is signed off on at the end of the procedure.

6.1.1.2 Subscriber Key Pair Generation

In all cases, the Subscriber performs their own key pair generation using a FIPS-approved method.

6.1.2 Private Key Delivery to Subscriber

The Subscribers generate their own key pairs and therefore do not need private key delivery.

6.1.3 Public Key Delivery to Certificate Issuer

Public keys are delivered to the certificate issuer electronically in certificate request (i.e., using PKCS#10) messages to the FPKIMA via secure means (e.g., CD delivered by registered mail, courier, secure FTP, or digitally-signed email) as described in Section 4.3.2. Identity checking and proof of possession of the private key will be accomplished as described in Section 4.2.1.

6.1.4 CA Public Key Delivery to Relying Parties

The EGCA Root Certificate will be transported in a secure, out-of-band mechanism, using PKCS#10 messages via digitally-signed e-mail, secure FTP, or CD delivered by registered mail or courier to the Sponsor.

When EGCA updates its signature key pair, the new public key may be distributed in a self-signed certificate or in a key rollover certificate.

Key rollover certificates are signed with the CA's current private key, so secure distribution is not required.

6.1.5 Key Sizes

After December 31, 2010, all certificates are issued by a [Redacted for security purposes] CA that signs certificates and CRLs using SHA-256 RSA PKCS#1 signatures. Certificates issued prior to December 31, 2010 were signed using either SHA-1 or SHA-256. The EGCA's key is a 2048 bit RSA key.

End entity certificates shall contain RSA public keys that are at least 2048 bits.

Certificates issued that expire after December 31, 2030 shall contain RSA public keys that are 3072 bits or elliptic curve keys that are 256 or 384 bits.

6.1.6 Public Key Parameters Generation and Quality Checking

There are no public key parameters for RSA. Therefore, there is no requirement for public key parameter generation and quality checking.

6.1.7 Key Usage Purposes (as per X.509 v3 Key Usage Field)

The use of a specific key is determined by the key usage extension in the X.509 certificate.

Public keys that are bound into Subscriber certificates shall assert the *digitalSignature* bit and/or the *keyEncipherment* bit.

Public keys bound into EGCA certificates are used only for signing certificates and status information (e.g., CRLs). EGCA certificates subject public key are asserted as follows:

- *keyCertSign* bit to verify other certificates;
- the cRLSign bit to verify CRLs; and
- both the *keyCertSign* and *cRLSign* bits to verify both certificate and CRLs.

Section 7 contains further details on key usage.

6.2 PRIVATE KEY PROTECTION AND CRYPTOGRAPHIC MODULE ENGINEERING CONTROLS

6.2.1 Cryptographic Module Standards and Controls

The CA private keys are protected using FIPS 140-2 Level 3 validated cryptographic module: [Redacted for security purposes].

All cryptographic modules are operated such that the private asymmetric cryptographic keys are never output in plaintext. Activation of the HSM requires the [Redacted for security purposes] and tokens. Physical access to the HSM requires two-party control. See Section 5.1.2.

6.2.2 Private Key (n out of m) Multi-Person Control

All EGCA private keys are under 2 out of N control, where $N\geq 2$. N is the total number of [Redacted for security purposes] plus one in the FPKIMA. See Sections 5.2 and 5.2.4 for details on how this is achieved. The Trusted Roles present whenever the CA rack is accessed sign the "secure rack access list" which is checked by the auditor during the [Redacted for security purposes] audits and retained as part of the logs available during the annual PKI Compliance audit.

6.2.3 Private Key Escrow

6.2.3.1 Escrow of EGCA and Subscriber Private Signature Key

The EGCA signature keys are not escrowed.

6.2.3.2 Escrow of CA Encryption Keys

The EGCA does not escrow any CA encryption keys.

6.2.4 Private Key Backup

6.2.4.1 Backup of EGCA and Subscriber Private Signature Key

The EGCA private key is stored in the [Redacted for security purposes] at both the FOS-W and FOS-E sites. In addition, the EGCA private key is backed up on [Redacted for security purposes] backup tokens. A backup token is stored in [Redacted for security purposes] security bag in the SC at the FPKI Interim storage site. The backups of the EGCA private keys are made following procedures described in the [Redacted for security purposes] operations manuals and the FPKIMA HSM manual.

The EGCA is never in possession of Subscriber private signature keys.

6.2.4.2 Backup of Subscriber Private Signature Key

The EGCA is never in possession of Subscriber private keys.

6.2.5 Private Key Archival

No EGCA private keys are archived or escrowed.

6.2.6 Private Key Transfer Into or From a Cryptographic Module

EGCA private keys are generated by and remain in a cryptographic module. The *[Redacted for security purposes]* product uses proprietary secure means for transferring keys from one cryptographic module to another to back up the CA keys.

6.2.7 Private Key Storage on Cryptographic Module

The EGCA private key is only stored in the [Redacted for security purposes], FIPs-140 Level-3 evaluated cryptographic module and on [Redacted for security purposes] proprietary backup tokens.

6.2.8 Method of Activating Private Key

The [Redacted for security purposes] cryptographic module requires that the two [Redacted for security purposes] tokens be inserted into the [Redacted for security purposes]. [Redacted for security purposes] must be present.

Procedures for activating and using the private keys, as well as the physical protections procedures for the hardware tokens, are provided in Section 5.1.2.

6.2.9 Methods of Deactivating Private Key

The [Redacted for security purposes] cryptographic module is always in use and activated. The [Redacted for security purposes] cryptographic module is protected from unauthorized use by the physical access mechanisms described in Section 5.1.2.1. The [Redacted for security purposes] cryptographic module is protected from unauthorized logical access by being on the protected CA sub network as described in Section 6.5.1. Additionally, the [Redacted for security purposes] and hardware tokens are required to obtain direct logical access to the [Redacted for security purposes] and these are stored as described in Section 5.1.2.1.

6.2.10 Method of Destroying Subscriber [Redacted for security purposes] Private Signature Key

When [Redacted for security purposes] leaves, the [Redacted for security purposes] to access the [Redacted for security purposes] interface to the CA application are regenerated to remove the piece associated with the terminating individual, or its password is changed by the individual taking the place of the terminating individual.

When a CA private signature key is no longer needed, the key will be deleted from the [Redacted for security purposes] HSM partition. If the FPKI Trust Infrastructure CA is being decommissioned, the corresponding partition on the [Redacted for security purposes] will be deleted and all backup tokens will be zeroized.

6.2.11 Cryptographic Module Rating

See Section 6.2.1.

6.3 OTHER ASPECTS OF KEY MANAGEMENT

6.3.1 Public Key Archival

All certificates issued by the EGCA, and their associated public keys, are included in the archival of the CA database backups.

6.3.2 Certificate Operational Periods and Key Pair Usage Periods

The EGCA private signing keys are used to sign certificates for one-half of the certificate lifetime (e.g. for 3 years with a certificate lifetime of 6 years). Rekeying will be performed at 3 years.

6.4 ACTIVATION DATA

6.4.1 Activation Data Generation and Installation

Activation data for the [Redacted for security purposes] partition is generated by the HSM during partition creation. The [Redacted for security purposes] authentication device [Redacted for security purposes] USB tokens and PINs are used to activate a partition on the [Redacted for security purposes] to enable use of the CA private signing

keys. These tokens satisfy the policy enforced by the [Redacted for security purposes]. Once the use of the CA private signing keys is enabled, actual use of the private signing keys is under multi-person control of the EGCA software.

The EGCA is installed using a [Redacted for security purposes] CA. Multi-party control of the [Redacted for security purposes] CA is enforced through physical means, [Redacted for security purposes] is required to gain access to the room, and [Redacted for security purposes] has to unlock the CA IPS Security Container. Access to the operating system requires administrative credentials. In addition, access to the CA software requires authentication of M of N individuals, where M is two, one [Redacted for security purposes] and one [Redacted for security purposes], and N is the total number of [Redacted for security purposes] plus one. This M of N authentication makes use of split [Redacted for security purposes] in the [Redacted for security purposes] Graphic User Interface (GUI), known as the [Redacted for security purposes], of the [Redacted for security purposes] CA. Each piece of the split [Redacted for security purposes] is a file stored on a FIPS 140-2 Level 3 Encrypted USB Flash Drives which requires the trusted role to enter a password to access the Flash Drives and a Password to unencrypt the [Redacted for security purposes] file. The split [Redacted for security purposes are updated whenever there is a change in Trusted Role personnel. In addition, new [Redacted for security purposes] will be generated when an EGCA performs a rekey.

6.4.2 Activation Data Protection

Activation information for the [Redacted for security purposes] CA will be stored on FIPS 140-2 Level 3 Encrypted USB Flash Drives stored in the [Redacted for security purposes] security bags, which are stored in security containers when not in use.

Note that on the [Redacted for security purposes] unit, the activation data is on physical tokens. These tokens are locked in secure containers. The M of N keys are stored in security bags locked using devices for which no one person has access to both combinations and keys.

The EGCA is configured to temporarily lock out access following three unsuccessful login attempts.

See Sections 5.1.2 and 5.2.2 for descriptions of the procedures for distribution and protection of activation data contained on the hardware tokens.

6.4.3 Other Aspects of Activation Data

Passwords are changed periodically, as described in the SOPs, to decrease the likelihood of discovery. The cryptographic module activation data will be changed not less than once per year or when [Redacted for security purposes] leaves.

6.5 COMPUTER SECURITY CONTROLS

The FPKI Trust Infrastructure implements an array of technical security controls in accordance with [NIST SP 800-53] that pertain to this section. See [FPKI SSP] "Access

Control," "Audit and Accountability," Identification and Authentication," and "System and Communication Planning" security control sections for more details.

6.5.1 Specific Computer Security Technical Requirements

The server where the EGCA resides is dedicated to the function of Certificate Authority services. The EGCA server is accessed only via KVM in the locked CA IPS security container. This server publishes all information to an internal FPKI directory, which itself connects through a one-way firewall to the online repository systems in order to post validation information.

The FPKI Repository servers only run those services necessary to operate and maintain the repository and to support on-line certificate validations by Subscribers (e.g., LDAP, DSP, HTTP, DNS, NTP).

All EGCA infrastructure component systems are configured with appropriate security features turned on as recommended by the host operating system vendor in accordance with any associated security validation rating.

The CA server has the following security features and functions:

- Require authenticated logins;
- Provide Discretionary Access Control via permissions and policies defined in the CA software;
- Provide a security audit capability via automatic logging of all CA activity;
- Restrict access control to EGCA services and PKI roles as described in Sections 5.1.2 and 5.2.2;
- Enforce separation of duties for PKI roles as described in Sections 5.1.2 and 5.2.2:
- Require identification and authentication of PKI roles and associated identities as described in Sections 5.1.2 and 5.2.2;
- Prohibit object re-use or require separation for EGCA random access memory. This requirement is met by the configuring the [Redacted for security purposes] operating system to the Vendor Standard [Redacted for security purposes] baseline). [Redacted for security purposes] enforces the required prohibition/separation. [Redacted for security purposes].
- Require use of cryptography for session communication and database security.
- Archive EGCA history and audit data through data collection and archive procedures described in Sections 5.4 and 5.5;
- Require self-test security related EGCA services. CA security audit logs are signed objects and the software verifies those objects at startup and each time the logs are accessed. If the verification changes, the software provides a message through the user interface and logs the event;
- FIPS 140-2 certified hardware is used to protect activation data [Redacted for security purposes] required to access the CA key for certificate issuance and revocation:

- Requires a recovery mechanisms for keys and the EGCA system through backup and protection procedures described in Section 5.5; and
- Enforce domain integrity boundaries for security critical processes through selftest procedures described above.

6.5.2 Computer Security Rating

The [Redacted for security purposes] CA resides on a [Redacted for security purposes] that has been configured following the hardening guidance from the NSA.

6.6 LIFE-CYCLE TECHNICAL CONTROLS

The FPKI Trust Infrastructure implements an array of technical security controls in accordance with [NIST SP 800-53] that pertain to this section. See [FPKI SSP] "Access Control," "Audit and Accountability," Identification and Authentication," and "System and Communication Planning" security control sections for more details.

6.6.1 System Development Controls

The System Development Controls for the EGCA are as follows:

- The EGCA software is commercial-off-the-shelf software that has been developed under a formal development process that is well documented;
- Hardware procured to operate the EGCA has been purchased in a fashion
 whereby the provider does not know that it is intended for the EGCA operations.
 The CA software has been installed under the direction and control of authorized
 FPKI operation personnel. Hardware and software updates will be purchased or
 developed in the same manner as the original equipment and will be installed by
 trusted and trained personnel;
- All software and hardware installed in or run on the EGCA server is purchased using commercial buys. Hardware and non-CA software is purchased through standard procurement procedures provided by the FPKIMA. No custom Software has been purchased. An accountable method of packaging and delivery is used to provide a continuous chain of accountability from the vendor to the facility (e.g., UPS, FedEx, USPS Express Mail). The FPKIMA established a relationship with the CA software vendor prior to acquisition that gives assurance that the software has not been tampered with. Installation is performed under multi-person control with only authorized FPKIMA personnel; and
- Proper care is taken to prevent malicious software from being loaded onto the EGCA equipment. From the time the software is received, it remains under continuous control. All shrink wrapped packaging is opened and installed inside the secure EGCA facility under multi-person control. Antivirus software is used to scan all applications and files for malicious code, initially, periodically, and any time a new file is introduced to the system. Vulnerability assessments are conducted periodically, and any time a system configuration change occurs (i.e., adding a new CA to the FPKI).
- Continuous monitoring of all FPKI systems is performed through Intrusion Detection Systems, vulnerability testing and scanning, external penetrations tests, log analysis, and procedural monitoring as required in operating procedures.

• EGCA software and hardware is dedicated to performing CA functions only.

6.6.2 Security Management Controls

The initial configuration of the FPKI software (i.e., CA software, repository software) as well as any modifications and upgrades is documented and controlled in accordance with FPKI Configuration Management Procedures (separate FPKIMA document). System and application level logging is enabled and reviewed [Redacted for security purposes] to maintain the ongoing integrity of the software and configuration. The source for the software is described in Section 6.6.1. Audit Procedures are used to ensure the integrity of the software. These procedures are performed on a [Redacted for security purposes] basis.

6.6.3 Life Cycle Security Ratings

The EGCA system operates under standard maintenance. U.S. CERT Technical Alerts (TA) and Security Bulletins (SB), upgrades, , and patches to the software and hardware are applied as necessary under FPKI Configuration Management (CM) procedures.

6.7 NETWORK SECURITY CONTROLS

The FPKI Trust Infrastructure implements an array of technical security controls in accordance with [NIST SP 800-53] that pertain to this section. See [FPKI SSP] "Access Control," "Audit and Accountability," Identification and Authentication," and "System and Communication Planning" security control sections for more details.

A private management network has been established between the secure CA subnet and the DMZ. The CRLs and certificates will be published first to a Master Directory in private management network before being pushed out to the public repositories in the DMZ. The FPKI system includes an [Redacted for security purposes] server supporting the EGCA in the CA enclave. The servers in the CA private network can only be accessed via [Redacted for security purposes].

The [Redacted for security purposes] HSM is protected in the CA IPS security container that [Redacted for security purposes] have the keys for (located inside the locked system room to which only [Redacted for security purposes] have unescorted access).

The FPKI Online Repositories in the DMZ are protected by a Firewall that is configured to only allow access to necessary services on the repository systems (DSP, LDAP, and HTTP) and specific machines; all other activity is blocked and recorded.

The FPKI Directories support DSP and LDAP V3 protocols for operation and interoperability of the FPKI Directories, including support for X.500 directory chaining, referrals, and cross-referencing mechanisms. The FPKI Repository also includes web servers supporting HTTP access.

The FPKIMA uses a commercial service to provide external performance monitoring of FPKI Trust Infrastructure Repository performance. In addition FPKIMA manages Nagios monitoring of the content of the FPKI Trust Infrastructure Repository. The

combination of the commercial and FPKIMA monitoring provide a countermeasure for Denial of Service attacks. All unused network ports and services are turned off.

[Redacted for security purposes]

6.8 TIME-STAMPING

System time is maintained using NTP and a local timeserver synchronized with a time server synchronized with NIST. Clock adjustments are auditable events. See Section 5.4.1.

System time will be accurate to within three minutes by being automatically synchronized using NTP.

7 CERTIFICATE, CRL AND OCSP PROFILES

The EAO has defined the Certificate and CRL profiles used by the EGCA. For ease of reference, this CPS includes a selective description in the following Sections.

7.1 CERTIFICATE PROFILE

Certificates issued by the EGCA conform to the X.509 Certificate and CRL Extensions Profile for the EGCA [EGCA-PROF]. EGCA requires Subscriber certificates that conform to the Certificate Profile for eGov Devices or eGov IdPs in [EGCA-PROF].

Self-Signed certificates must conform to the Self-Signed Certificate Profile in [EGCA-PROF].

7.1.1 Version Numbers

The EGCA will issue X.509 v3 certificates (populate version field with integer "2").

7.1.2 Certificate Extensions

Certificates issued by the EGCA conform to the X.509 Certificate and CRL Extensions Profile for the EGCA [EGCA-PROF].

The only private extensions included in certificates issued by EGCA are obtained from the PKCS#10 received from the Sponsor. The FPKIMA will verify that no private extension in the certificate is marked critical.

7.1.3 Algorithm Object Identifiers

Certificates issued by the EGCA will use the following OIDs for signatures:

sha256WithRSAEncryption	{iso(1) member-body(2) us(840) rsadsi(113549)	pkcs(1) pkcs-1(1) 11}

Certificates issued by the EGCA will use the following OID to identify the algorithm associated with the subject key:

RsaEncryption	{iso(1) member-body(2) us(840) rsadsi(113549) pkcs(1) pkcs-1(1) 1}
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7.1.4 Name Forms

The subject and issuer fields of the base certificate will be populated with an X.500 Distinguished Name, with the attribute type as further constrained by RFC 5280.

7.1.5 Name Constraints

Certificates by the EGCA will not contain name constraints.

7.1.6 Certificate Policies Extension

Subscriber certificates issued by the EGCA will assert one of the OIDs listed in Table 7.1.6-1 in the certificate policies extension, as appropriate:

id-eGov-Level2 $::= \{2.16.840.1.101.3.2.1.3.10\}$ id-eGov-Applications $::= \{2.16.840.1.101.3.2.1.3.11\}$ id-eGov-Level1-IdP $::= \{2.16.840.1.101.3.2.1.3.28\}$ id-eGov-Level2-IdP $::= \{2.16.840.1.101.3.2.1.3.29\}$ id-eGov-Level3-IdP $::= \{2.16.840.1.101.3.2.1.3.30\}$ id-eGov-Level4-IdP $::= \{2.16.840.1.101.3.2.1.3.31\}$ id-eGov-BAE-Broker $::= \{2.16.840.1.101.3.2.1.3.32\}$ id-eGov-RelyingParty $::= \{2.16.840.1.101.3.2.1.3.33\}$ id-eGov-MetaSigner $::= \{2.16.840.1.101.3.2.1.3.34\}$ id-eGov-MetaSigner-Hardware $::= \{2.16.840.1.101.3.2.1.3.35\}$

Table 7.1.6-1. id-fpki-eGov Policy OIDs

The FPKIMA will verify that the certificate policies extension asserts the OID(s) as specified in the LOA.

7.1.7 Usage of Policy Constraints Extension

The EGCA will not assert policy constraints in certificates.

7.1.8 Policy Qualifiers Syntax and Semantics

Certificates issued by the EGCA will not contain policy qualifiers.

7.1.9 Processing Semantics for the Critical Certificate Policy Extension

Certificates issued by the EGCA do not contain a critical certificate policy extension.

7.2 CRL PROFILE

CRLs by the EGCA will conform to the CRL Profile specified in [EGCA-PROF].

7.2.1 Version Numbers

The EGCA will issue X.509 Version 2 CRLs.

7.2.2 CRL Entry Extensions

Detailed CRL profiles addressing the use of each extension are specified in [EGCA-PROF].

7.3 OCSP PROFILE

The FPKIMA does not support Online Certificate Status Protocol (OCSP) capability.

8 COMPLIANCE AUDIT AND OTHER ASSESSMENTS

8.1 FREQUENCY AND CIRCUMSTANCES OF ASSESSMENT

The FPKIMA will arrange initially and annually for independent inspections and compliance audits to validate that the EGCA is operating in accordance with the security practices and procedures described in this CPS. Results of the compliance audit will be provided to the EAO, in the form of an Auditor Letter of Compliance that follows the guidelines for such a letter found on the FPKIMA documents web site (Auditor Letter of Compliance, Audit Requirements).

As an alternative to a full annual compliance audit against the entire CPS, the compliance audit of CAs and RAs may be carried out in accordance with the requirements as specified in the [Triennial Audit Guidance] which state after an initial compliance audit, subsequent compliance audits require review of previous year's discrepancies, evaluation of modifications and changes made over the last year, core criteria and triennial criteria.

8.2 IDENTITY/QUALIFICATIONS OF ASSESSOR

The EGCA compliance audits will be provided by an independent auditor as agreed between the EAO and FPKIMA. The Auditor selected will be a Certified Information System Auditor (CISA), IT security specialist, and a PKI subject matter specialist who can offer input regarding acceptable risks, mitigation strategies, and industry best practices. The Auditor must perform such compliance audits as a regular ongoing business activity. The Auditor selected will have a demonstrated proven track record in one or more of the following areas:

- Specialization in Electronic Data Processing (EDP) security audit;
- Knowledge and experience with Compliance Audits and PKI;
- Independence from the organization being audited; or
- Understanding of the Federal certification and accreditation process required by OMB A-130 and the Federal Information Security Management Act (FISMA) of 2002 (Public Law 107-347).

The selected Auditor will verify and validate through document reviews and demonstrations that the EGCA complies with the [EGCA CP] and requirements that the EAO imposes on the issuance and management of EGCA certificates.

8.3 ASSESSOR'S RELATIONSHIP TO ASSESSED ENTITY

As required by FISMA, the selected EGCA compliance auditor is a contractor that is independent from FPKIMA, FPKIPA, and Identity, Credential and Access Management Subcommittee (ICAMSC). This contractor provides an unbiased, independent evaluation and is one whose primary responsibility is the performance of EDP Compliance Audits.

To ensure independence and objectivity, the compliance auditor may not have served the FPKIMA in developing or maintaining the EGCA's Facility or certificate practices statement.

8.4 TOPICS COVERED BY ASSESSMENT

The compliance audit will address all aspects of the EGCA operation or that portion specified for a given year in accordance with the FPKI Compliance Audit Requirements document. The compliance audit will verify that EGCAs are operated in compliance with all the requirements of the current version of the EGCA CP and this CPS.

8.5 ACTIONS TAKEN AS A RESULT OF DEFICIENCY

The EGCA compliance auditor will notify, within 24 hours after the conclusion of the compliance audit, the FPKIMA of the results of the compliance audit by e-mail and/or out-of-band writing.

The FPKIMA will provide the audit results to the EAO and in consultation with the EAO will have 10 business days to review the results and the recommendations from the compliance audit to determine the action to be taken.

Based on the findings of the EGCA compliance auditor, a Plan of Action and Milestones (POA&M) will document what steps must be taken. Possible steps include:

- Correction of deficiencies prior to implementing full operation of the EGCA or within another time period as determined by the EAO, FPKIPA and FPKIMA;
- Suspension of full operation of the EGCA (this alternative will execute the emergency procedure described in Section 4.9.1 for revocation of certificates);
- The FPKI Management Authority shall determine what further notifications or actions are necessary to meet the requirements of this CP, and then proceed to make such notifications and take such actions without delay;
- Execute other corrective actions through procedures developed and published by the EAO; and
- Depending upon the nature and severity of the discrepancy, and how quickly it can be corrected, the EAO may direct the FPKIMA to take additional actions as appropriate, including temporarily halting operation of the EGCA.

8.6 COMMUNICATION OF RESULTS

The selected compliance auditor will communicate results of a compliance audit of the EGCA to the FPKIMA and EAO within 24 hours upon the conclusion of the compliance audit by a signed e-mail and/or in writing. The results will be provided as a written report. The report will contain a summary table of topics covered, areas in which EGCA was found to be non-compliant, a brief description of the problem(s) for each area of non-compliance, and possible remedies for each area. The report will also contain the detailed results of the compliance audit for all topics covered, including the topics in which the EGCA passed and the topics in which the EGCA failed. A comprehensive report may be provided later.

9 OTHER BUSINESS AND LEGAL MATTERS

9.1 FEES

The FPKIPA and EAO reserve the right to charge a fee to each Sponsor in order to support operations of the EGCA.

9.1.1 Certificate Issuance or Renewal Fees

At this time, the FPKIMA does not charge a fee for certificate issuance or renewal.

9.1.2 Certificate Access Fees

At this time, the FPKIMA does not charge a fee for certificate access.

9.1.3 Revocation or Status Information Access Fee

At this time, the FPKIMA does not charge a fee for access to certificate revocation or status information.

9.1.4 Fees for Other Services

At this time, the FPKIMA does not charge a fee for any other services.

9.1.5 Refund Policy

At this time, since there are no fees associated with FPKIMA services, there is no refund policy in place.

9.2 FINANCIAL RESPONSIBILITY

This CPS contains no limits on the use of any certificates issued by the EGCA or by Subscribers. Rather, entities acting as Relying Parties shall determine what financial limits, if any, they wish to impose for certificates used to complete a transaction.

9.2.1 Insurance Coverage

The EGCA does not provide any insurance or warranty coverage for the use of any certificates issued by the EGCA.

9.3 CONFIDENTIALITY OF BUSINESS INFORMATION

EGCA information not requiring protection is publicly available in the FPKI repositories, the <u>FPKIPA web site</u>, or the <u>FPKIMA web site</u>. EAO access to Subscriber information is addressed in the Subscriber agreement with that Subscriber. Public access to Subscriber information is determined by the respective Subscriber.

9.3.1 Scope of Confidential Information

The FPKIMA does not maintain any confidential information about Subscribers.

9.3.2 Information Not Within the Scope of Confidential Information

The [EGCA CP] does not stipulate requirements for this Section.

9.3.3 Responsibility to Protect Confidential Information

The EGCA does not maintain any confidential information about Subscriber POCs.

9.4 PRIVACY OF PERSONAL INFORMATION

9.4.1 Privacy Plan

The initial FPKIMA Privacy Impact Assessment determined there was no requirement for a Privacy Plan as no personal data/information is collected on the general public or government employees.

9.4.2 Information Treated as Private

All archive records will be treated as Controlled Unclassified Information (CUI) and will only be released as requested by the FPKIPA or as required by law. This includes any identity authentication and registration information collected from Subscribers.

The certificate issuance paper files are stored in the server room, leveraging the physical security requirements detailed in Section 5.1, until they are processed for audit review and archival by the Auditor. A copy of each certificate issuance paper file remains in binders secured inside the server room after the originals are processed for audit review and archival.

Information stored on the FPKI Trust Infrastructure systems, including the EGCA servers and FPKI Trust Infrastructure workstations, leverage the physical security requirements of the server room as detailed in Section 5.1. Access to the FPKI Trust Infrastructure systems is protected by password, limited to those in Trusted Roles, and security and access control settings are applied through group policies.

9.4.3 Information Not Deemed Private

Information included in EGCA certificates is not subject to protections outlined in Section 9.4.1.

9.4.4 Responsibility to Protect Private Information

Sensitive information is stored securely and released only in accordance with the provisions of Section 9.4.

9.4.5 Notice and Consent to Use Private Information

The FPKIMA does not maintain Subscriber private information, and therefore is not required to provide any notice to or obtain consent from the Subscriber in order to use private information in accordance with the stipulations of Section 9.4.6.

9.4.6 Disclosure Pursuant to Judicial or Administrative Process

The EGCA will disclose confidential information to any third party when required by this CPS, [EGCA CP], by law, government rule or regulation, or order of a court of competent jurisdiction. Any request for release of information will be authenticated. The authentication will consist of validating the identity of the requester using two forms of

photo identifications. The individual's authority to obtain the information will be validated using at least one of the following means:

- The individual has the duly-executed court order from a Federal court;
- The individual has duly-executed request from the respective Agency Office of Inspector General;
- The individual is the Subscriber itself; or
- The individual has a duly-signed request from the Sponsor requesting the release of the information from the Subscriber.

In compliance with 41 CFR 105-60.605, the FPKIMA PM will be notified of any validated requests for disclosure of confidential information. The FPKIMA PM will notify the Appropriate Authority.

9.4.7 Other Information Disclosure Circumstances

There are no other disclosure circumstances.

9.5 INTELLECTUAL PROPERTY RIGHTS

While executing the certificate management and operational practices of this CPS, the FPKIMA will not knowingly violate intellectual property rights held by others.

The U.S. Government retains exclusive rights to any products or information developed under or pursuant to this EGCA CPS.

9.6 REPRESENTATIONS AND WARRANTIES

The obligations described below pertain to the EGCA (and, by implication, the FPKIMA. Thus, where the obligations include, for example, a review (or audit) by the EAO or some other body, the purpose of that review pertains to interoperability using the EGCA.

9.6.1 CA Representations and Warranties

EGCA certificates are issued and revoked at the sole discretion of the EAO. When the EGCA issues a certificate to a non-federal entity, it does so for the convenience of the U.S. Federal Government. The FPKIMA warrants that EGCA operational procedures comply with this CPS and [EGCA CP].

9.6.2 RA Representation and Warranties

The FPKIMA makes no representation or warranty that the information in a certificate is accurate other than it matches the information specified in the LOA authorizing the issuance of that certificate.

9.6.3 Subscriber Representations and Warranties

The Sponsor will sign an agreement stating they will accurately represent themselves in all communications with FPKI authorities and other Sponsors.

9.6.4 Relying Parties Representations and Warranties

The FPKIMA makes no representation or warranty about the use of certificates for Relying Parties.

9.6.5 Representations and Warranties of Other Participants

The FPKIMA makes no representation or warranty for other participants.

9.7 DISCLAIMERS OF WARRANTIES

The FPKIMA does not disclaim any responsibilities described in the [EGCA CP].

9.8 LIMITATIONS OF LIABILITY

The U.S. Government shall not be liable to any party, except as determined pursuant to the Federal Tort Claims Act (FTCA), 28 U.S.C. 2671-2680, or as determined through a valid express written contract between the Government and another party.

9.9 INDEMNITIES

The EGCA CPS does not include any claims of indemnity.

9.10 TERM AND TERMINATION

9.10.1 Term

This CPS becomes effective when approved by the EAO. This CPS has no specified term.

9.10.2 Termination

Termination of this CPS is at the discretion of the EAO.

9.10.3 Effect of Termination and Survival

The requirements of the [EGCA CP] remain in effect through the end of the archive period for the last certificate issued.

9.11 INDIVIDUAL NOTICES AND COMMUNICATIONS WITH PARTICIPANTS

The FPKIMA uses the POC information provided by the EAO in the LOA and as updated by Sponsors to communicate with those entities. The FPKIPA listservs maintained by the FPKIMA on behalf of the FPKIPA may also be used for communications to entities.

9.12 AMENDMENTS

9.12.1 Procedure for Amendment

The FPKIMA shall review the EGCA CPS at least once every year, or when a change is made to the [EGCA CP]. If the FPKIMA determines modifications to this CPS are required, the change, a change justification and contact information for the person requesting the change will be presented to the EAO for review and acceptance.

[MARKING REDACTED]

9.12.2 Notification Mechanism and Period

The [EGCA CP] and any subsequent changes shall be made publicly available.

9.12.3 Circumstances under which OID must be changed

If the EAO determines that there is a requirement to change the OIDs defined in the [EGCA CP], the EAO will amend the [EGCA CP].

9.13 DISPUTE RESOLUTION PROVISIONS

The EAO will resolve any disputes associated with the use of the EGCA or certificates issued by the EGCA.

9.14 GOVERNING LAW

The construction, validity, performance and effect of certificates issued under this CPS for all purposes are governed by United States Federal law (statute, case law or regulation).

9.15 COMPLIANCE WITH APPLICABLE LAW

The FPKIMA will comply with applicable law.

9.16 MISCELLANEOUS PROVISIONS

9.16.1 Entire agreement

There are no additional miscellaneous provisions on this CPS.

9.16.2 Assignment

The EGCA CPS does not assign rights or responsibilities other than what is specified in this CPS and the [EGCA CP].

9.16.3 Severability

Should it be determined that one Section of this CPS is incorrect or invalid, the other Section of this CPS shall remain in effect until the CPS is updated. The process for updating this CPS is described in Section 9.12.1.

9.16.4 Enforcement (Attorney's Fees or Waiver of Rights)

Failure by any person to enforce a provision of this CPS will not be deemed a waiver of future enforcement of that or any other provision.

9.17 OTHER PROVISIONS

This CPS does not stipulate any additional provisions.

Appendix A References

ABADSG	Digital Signature Guidelines, 1996-08-01	
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http://www.abanet.org/scitech/ec/isc/dsgfree.html

EGCA-Prof X.509 Certificate and CRL Extensions Profile for EGCA, March 2,

2011.

EGCA CP X.509 Certificate Policy for the E-Governance Certification Authorities

http://www.idmanagement.gov/documents/certificate-policy-e-

governance-certification-authorities

EGTS E-Governance Trust Services (EGTS) Certificate Application and

Application and Issuance

Requirements

Issuance Process

FPKI Compliance Audit Requirements, April 10, 2012, Version 2.0.0

Compliance http://www.idmanagement.gov/documents/fpki-compliance-audit-

Audit <u>requirements</u>

FPKI FPKI Security Controls Profile of Special Publication 800-53, Security

Security Controls for PKI Systems

Profile http://www.idmanagement.gov/documents/fpki-security-controls-profile-

special-publication-800-53-security-controls-pki-systems

FPKIMA Federal Public Key Infrastructure Management Authority (FPKIMA)

IMP Incident Management Plan

FIPS 140-2 Security Requirements for Cryptographic Modules, 1994-02

http://csrc.nist.gov/publications/fips/fips140-2/fips1402.pdf

FIPS 186 Digital Signature Standard, 1994-05-19

http://csrc.nist.gov/publications/fips/fips186-3/fips_186-3.pdf

NIST SP 800- Recommended Security Controls for Federal Information Systems and

53 Organizations

http://csrc.nist.gov/publications/nistpubs/800-53-Rev3/sp800-53-rev3-

final_updated-errata_05-01-2010.pdf

NS4009 NSTISSI 4009, National Information Systems Security Glossary

http://www.cnss.gov/Assets/pdf/cnssi 4009.pdf

PKCS#7 Cryptographic Message Syntax Standard

http://www.rsa.com/rsalabs/node.asp?id=2129

PKCS#10	Certification Request Syntax Standard http://www.rsa.com/rsalabs/node.asp?id=2132
RFC 2510	Certificate Management Protocol, Adams and Farrell, March 1999 http://www.ietf.org/rfc/rfc2510.txt
RFC 5280	Internet X.509 Public Key Infrastructure: Certificate and Certificate Revocation List (CRL) Profile, Housley et al., April 2008. http://www.ietf.org/rfc/rfc5280.txt
RFC 3647	Internet X.509 Public Key Infrastructure Certificate Policy and Certification Practices Framework, November 2003 http://www.ietf.org/rfc/rfc3647.txt
FPKI SSP	Federal Public Key Infrastructure (FPKI) Trust Infrastructure System Security Plan